



The Legislative Library

phone 416-325-3900 | [e-mail](#) | [home](#)

Daylight Saving Time

Research Paper B34 (revised February 2007)

(formerly Backgrounder 34)

Lorraine Luski

Research Officer

you are in: [research papers home](#) >> [Daylight Saving Time](#)

Daylight Saving Time (DST) will begin in Ontario at 2:00 a.m. local time Sunday March 11, 2007. This is an event that DST-watchers have been anticipating and computer folk have been dreading. Why the fuss? DST is starting three weeks earlier than past years. It will commence on the second Sunday of March (instead of the first Sunday of April). While the shift to DST typically requires consumers and businesses to advance their clocks and timers by an hour, this year the early “spring forward” date will affect computers and electronic devices with pre-programmed dates. An electronic patch will have to be installed on computer operating systems and servers to adjust the time on these devices.

This backgrounder examines basic questions, history and other interesting facts related to both Daylight Saving Time and Standard Time.

TABLE OF CONTENTS

List of Tables / Resources

1. Introduction

2. What is Daylight Saving Time?

3. What is Standard Time?

The Time Zones of Canada

Newfoundland's Unique Time Zone

4. Brief History of Daylight Saving Time

Ontario's Response

5. Do all Canadian Provinces/Territories Observe DST?

Ontario 's Time Zone Anomalies

U.S. Exceptions to DST

6. Who Regulates DST in Canada?

7. Other Countries that observe DST

8. Why "Daylight Saving Time" Instead of "Daylight Savings Time"?

9. Why Not Observe DST Year Round?

10. Opposition to Daylight Saving Time

Notes



List of Tables / Resources

[Sir Sandford Fleming](#)

[Standard Time](#)

[Map of Canada's Time Zones](#)

[Daylight Saving Time](#)

[Table: Provincial Legislation and DST](#)



1. Introduction

Daylight Saving Time (DST) will begin in Ontario at 2:00 a.m. local time Sunday March 11, 2007. This is an event that DST-watchers have been anticipating and computer folk have been dreading since 2005. Why the fuss? DST is starting three weeks earlier than past years. It will commence on the second Sunday of March (instead of the first Sunday of April). This change is taking place to synchronize Ontario's DST regime with a legislative change passed by the United States Congress in 2005. That year, Congress passed *The Energy Policy Act*, an omnibus bill that extended DST by three weeks in the spring and one week in the fall as an energy conservation measure. Ontario's Attorney General, Michael Bryant announced the provincial DST extension in the Legislature on October 20, 2005 following study by an Inter-ministerial committee that confirmed support for keeping DST in Ontario synchronized with the U.S. To date, most Canadian provinces and territories have pledged to adopt the DST extension beginning in 2007. Exceptions include Saskatchewan (which doesn't observe DST) and the Territory of Nunavut.

While the shift to DST typically requires consumers and businesses to advance their clocks and timers by an hour, this year the early "spring forward" date will affect computers and electronic devices with pre-programmed dates. An electronic

patch will have to be installed on computer operating systems and servers to adjust the time on these devices.



2. What is Daylight Saving Time?

The practice of advancing the clock one hour ahead of Standard Time for a period of approximately six months is known as Daylight Saving Time (DST). Daylight Saving Time, also known as "summer time" in some countries, is a deviation of **Standard Time**. Commencing in 2007, DST begins in Canada and the United States at 2:00 a.m. local time on the second Sunday of March and ends at 2:00 a.m. on the first Sunday of November. The goal of DST is to shift the hours of human activity to make better use of the daylight.¹ DST provides a longer period of daylight to enjoy outdoor activities during summer evenings. The decline in the use of artificial light and appliances conserves fuel and energy thereby generating financial savings. Studies done by the U.S. Department of Transportation in the 1970s show that the country's electrical usage declined by about one percent each day with DST.²

The need to conserve fuel and energy has taken on a new urgency in several American states over the past several years. In 2000, the experience of brownouts and rolling blackouts prompted legislators from California and several Western states to consider year-round DST or even Double Daylight Saving Time (DDST) as a means of reducing power consumption.³ In 2005, the U.S. Congress passed the *Energy Policy Act of 2005*. President George Bush signed it into law on August 8, 2005. As an energy conservation measure, the Act declared that commencing in 2007, DST will start three weeks earlier in the spring and end one week later in the fall.

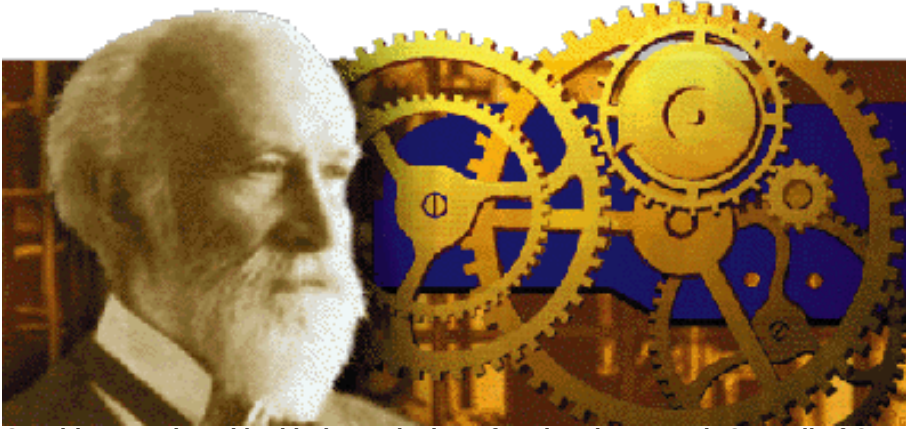


3. What is Standard Time?

Sir Sandford Fleming, a Canadian railroad planner, engineer and citizen of Peterborough, Ontario created Standard Time. Prior to the establishment of Standard Time, local time was set by the position of the sun at midday (**solar time**). As a result, time varied from community to community. Prior to 1883, there were 100 or more local time zones in the United States based on solar time.⁴ The development of the railways in the mid-19th century put local time in one community at odds with local time in another. This led to much confusion and annoyance in terms of scheduling.

Before Sandford Fleming invented Standard Time, 12 p.m. in Kingston was twelve minutes later than 12 p.m. in Montreal and thirteen minutes before 12 p.m. in Toronto. Noon was the time when the sun stood exactly overhead. This was the way clocks were set all over the world. In the old days, locally-based time made sense to everyone, but with the introduction of railways, it became highly inconvenient and inefficient. Imagine traveling across the country by train. At every stop along the way, you would have to reset your timepiece by the local clocks. Travelers sometimes carried a number of watches, or one with six different faces, each labeled with the name of a different city. It was also a nightmare for railway stationmasters, who could not deal with train schedules based on local time. The result was chaos for a transcontinental railway.⁵

Sir Sandford Fleming (1827 – 1915)



Graphic reproduced by kind permission of National Research Council of Canada and the Canadian Science and Engineering Hall of Fame.

Resources

(bolded text links to a web document, a call number indicates the item is in the Legislative Library. Call 325-3901)

Sir Sandford Fleming

Canadian Science and Engineering Hall of Fame

Sir Sandford Fleming

The Canadian Encyclopedia

Clark Blaise, *Time Lord: The Remarkable Canadian who Missed His Train, and Changed the World*, Toronto: Random House, 2000.

Lawrence J. Burpee, *Sir Sandford Fleming Empire Builder*, [London]: Oxford University Press, 1915.

B F 629 B (old class)

Hugh Maclean, *Man of Steel The Story of Sir Sandford Fleming*, Toronto: the Ryerson Press, 1969

B F 629 M (old class)

Lorne Edmond Green, *Sandford Fleming, The Canadians* (Don Mills: Fitzhenry & Whiteside Limited, 1980).

625.1 G 82 1980

Doris J. Unitt, Andrew Osler, Edward McCoy, *Sir Sandford Fleming*, (Peterborough: Review Printing Co. Ltd., 1968).

B F 629 Un (old class)

The solution was to adopt a system by which the clocks would read consistently in one large region. In the late 1870s, Sandford Fleming advocated the adoption of a world-wide standard or mean time. He was instrumental in convening an **International Prime Meridian Conference** in Washington in 1884 at which the system of international Standard Time was adopted with 24 meridians, each 15 degrees (one hour) apart in longitude, starting from **Greenwich, England**, the

prime meridian. Each time zone would keep the local time of the meridian that bisected it.

Standard Time zones were first used by the railroads in the United States and Canada on November 18, 1883. Standard Time was not enshrined into U.S. law, however, until March 19, 1918 when the *Standard Time Act* came into force.⁶

Standard Time Resources

(bolded text links to a web document, a call number indicates the item is in the Legislative Library. Call 325-3901)

The New Encyclopaedia Britannica, Volume 11, 15th ed., Micropaedia (Chicago: Encyclopaedia Britannica, 1998), p. 208.
CORE 031 N 42 1998 v.1-32

Ian R. Barkky and Elizabeth Harrison, "Standard and Daylight Saving Time," *Scientific American*, Vol. 240 No. 5 (May 1979), pp. 46-53.
Per

Standard Time

The Columbia Encyclopedia, Sixth Edition. 2001.

The Invention of Standard Time

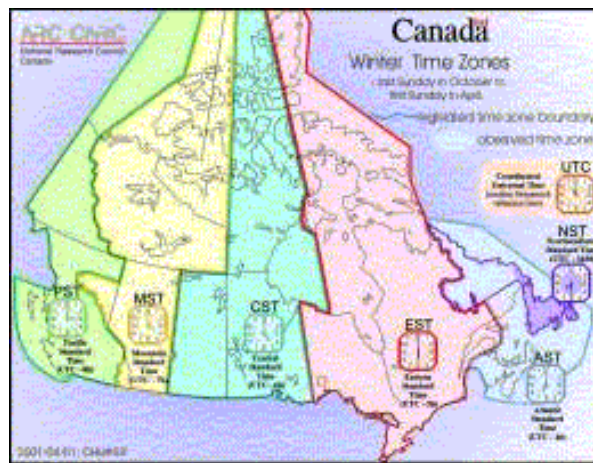
The Canadian Encyclopedia



The Time Zones of Canada

There are six time zones in Canada:

Newfoundland Standard Time (NST), 3½ hours from the Greenwich meridian;
Atlantic Standard Time (AST), 4 hours from Greenwich;
Eastern Standard Time (EST), 5 hours from Greenwich;
Central Standard Time (CST), 6 hours from Greenwich;
Mountain Standard Time (MST), 7 hours from Greenwich; and
Pacific Standard Time (PST), 8 hours from Greenwich.



Map reproduced with the kind permission of the Institute for National Measurement Standards, National Research Council of Canada. Click for a [better view](#) or [more information](#).



Newfoundland's Unique Time Zone

Many people wonder why the Province of Newfoundland has a time zone that varies by the half hour rather than the standard one hour. While the system of Standard Time employs 24 meridians, and each are theoretically the centres of 24 Standard Time zones, some adjustments have been made to the time zones for the convenience of inhabitants within the zones. Newfoundland, (but not Labrador), lies squarely in the eastern half of its time zone, exactly three and a half hours from Greenwich. The Newfoundland government attempted to bring the province into conformity with the other Atlantic Provinces in 1963, but withdrew in the face of stiff public opposition. Other countries that operate on the half hour time difference are Suriname, Iran, India, Sri Lanka, and Central Australia.⁷



4. Brief History of Daylight Saving Time

Benjamin Franklin made one of the first references to saving daylight in 1784 in a whimsical letter to the *Journal de Paris*, while serving as the American Minister to France. Awakened by an unexpected noise at 6:00 a.m., he noticed the room was filled with daylight. His servant had forgotten to fasten the shutters before bedtime. This realization about daylight intrigued Franklin. For the next six months (between March 20 and September 20), he estimated that, on average, Parisians would sleep seven hours after sunrise, and therefore could save seven hours of candlelight if they changed their habits and rose earlier with the sun. Thus, Benjamin Franklin became one of the earliest proponents of altering the hours of human activity to make better use of the daylight. With half seriousness he advocated a four-fold proposal known as an "Economical Project." In it he suggested 1) levying a tax on closed shutters; 2) supplying families with only one pound of candles per week; 3) forbidding coaches in the street after sunset; and 4) having the church bells toll every morning as soon as the sun rises. Where church bells were unsuccessful in rousing citizens, cannons should be used.⁸

Next, in 1907, **William Willett**, a London builder proposed setting clocks ahead by 80 minutes in four moves of 20 minutes each during the spring and summer. In his pamphlet called *The Waste of Daylight*, he wrote,

Everyone appreciates the long, light evenings. Everyone laments their shortage as Autumn approaches; and everyone has given utterance to regret that the clear, bright light of an early morning during Spring and

Summer months is so seldom seen or used.⁹

In 1908, an MP of the British Parliament (Robert Pearce) became intrigued with the ideas of William Willet. The Member introduced a daylight saving bill for the purpose of advancing the clock by one hour in the spring and returning to Greenwich Mean Time in the fall. The ensuing debate was highly contentious. The bill was rejected, as were several subsequent DST bills. In 1914 World War I erupted across Europe. The idea of energy conservation for the war effort grew in importance. Many British miners had enlisted and the output of coal was diminishing. DST, though still controversial, was now viewed in a more positive light.¹⁰

Germany was the first country to adopt DST. On April 6, 1916 the German Federal Council declared that summer daylight saving time would be adopted in Germany as a wartime measure, starting the last Sunday of April and continuing until the first Sunday in October. Countries with close economic or political ties to Germany soon followed Germany's lead (Austria-Hungary, Holland, Denmark and Sweden).¹¹

On May 17, 1916, *The Summer Time Act of 1916* was passed into law by the British Parliament. It established British Summer Time for 1916 and permitted extensions for the duration of the War. This event transpired eight years after MP Robert Pearce had sponsored the first DST bill and one year after the death of William Willet, the man whose ideas inspired the first DST bill.¹²

Clocks were advanced one hour ahead of Greenwich Mean Time during the summer months. During the first World War, clocks in several countries, including Australia, Great Britain, Germany and the United States were advanced one hour in an effort to save energy used for artificial lighting. In the United States, the measure proved unpopular, so it was repealed after the war. During the Second World War, Congress reinstated DST from February 2, 1942 until September 30, 1945. England used "double summer time," advancing the clocks two hours from Standard Time in the summer and one hour in the winter. In Canada, federal legislation established DST during a limited portion of the Second World War.

Between 1945 and 1966, there was no federal law regulating DST, and the U.S. allowed state and municipalities to observe DST or not. By 1966, 100 million Americans were observing DST through local laws. This brought havoc to industries in the transportation and communications sectors. Trains and buses had to publish new schedules each time a state or town began or ended DST. A transportation industry committee began to organize in support of time uniformity. During their campaign the committee was horrified to learn that on the 32-mile stretch of highway (Route 2) between Moundsville, West Virginia and Steubenville, Ohio, the bus driver and passengers had to endure seven time changes.¹³ Congress decided to end the disorder and establish one pattern across the country with the Uniform Time Act of 1966 (**U.S. Code, Title 15, Subchapter IX**). The legislation decreed that DST would begin on the last Sunday of April and end on the last Sunday of October. The U.S. Department of Transportation oversees DST in the United States.¹⁴

In response to the OPEC oil embargo, in 1974 and 1975 Congress placed the country on year-round DST on a trial basis in an effort to conserve energy and to explore what advanced-time period would be most acceptable to the country.¹⁵ Congress discontinued the extended DST period in 1975 due to an outcry from the farming states and reinstated the six-month practice. At the end of the two-year trial, the U.S. Department of Transportation concluded that DST saves energy, prevents traffic injuries (except for the months of November through February), and reduces peoples' exposure to crime.

In 1986, President Reagan amended the law to commence DST three weeks earlier, to the first Sunday of April. No change was made to the end date. This was done to conserve energy for the entire month of April. It is estimated that extending DST from the last Sunday of April to the first Sunday yields savings of 300,000 barrels of oil nationwide.¹⁶ Today, the change to DST on the first Sunday in April and the last Sunday in October also marks the more recent, semi-annual ritual where households are encouraged to change the nine-volt batteries in their smoke alarms.¹⁷

As noted earlier, the United States Congress has decided to once again change the start and end dates of DST. A provision of the U.S. *Energy Policy Act of 2005* proposed to extend Daylight Saving Time by two months -- one month earlier in the spring and one month later in the fall. Opposition to the proposal caused the Congress to shorten its planned extension of DST to one month instead of two. *The Energy Policy Act of 2005* was signed into law by President George W. Bush on August 8, 2005. It will take effect beginning in 2007 on the second Sunday of March and continue until the first Sunday in

November. In the U.S., it is recognized that the impact of DST on net energy consumption remains unclear. The Act stipulates that the U.S. Department of Energy (DOE) is required to study the impact of DST on energy consumption and report its findings to Congress by the end of 2007 at the latest. Moreover, the U.S. Congress retains the right to revert back to the “traditional” DST schedule once the DOE study is complete. ¹⁸

This U.S. proposal initially took Canada by surprise. Many commercial stakeholders and provincial leaders expressed concern about confusion and economic disruption if the two countries fell out of alignment with respect to time. After the U. S. Bill was signed into law, the premiers added the topic to the agenda of their 2005 annual summer meeting.

Ontario's Response

The Ministry of the Attorney General (AG) administers *The Time Act* in Ontario . Attorney General, Michael Bryant, delegated the task of investigating the impact that the extension of DST could have on the different sectors in Ontario, to his Parliamentary Assistant (PA), Mr. David Zimmer. The PA led an inter-ministry committee over a period of three months with the goal of preparing a report with recommendations for Cabinet. The PA also created a website and held consultations with different levels of government into the question of harmonizing with the United States on DST. According to Attorney General Bryant, “Representatives from finance and capital markets, trade, manufacturing and industry unanimously urged us to harmonize daylight saving with the U.S. In fact, they told us that any misalignment could have a real and negative impact, namely: trade disruption as well as cost coordination, delivery system supply chain and border pressures.” ¹⁹ On October 20, the Attorney General announced that Ontario will synchronize its DST schedule with the United States. Parliamentary Assistant David Zimmer told the *National Post* that “a good, solid 75% [of Ontarians consulted] were in favour of extending DST.” ²⁰

In April 2006 the Ontario government enacted Ontario Regulation 111/06 under the **Time Act**. The regulation, which comes into force on January 1, 2007, refers to a variation of time in the Act so that

- (a) daylight saving time shall be in effect during the period between 2 a.m. standard time on the second Sunday in March and 2 a.m. daylight saving time on the first Sunday in November; and
 - (b) standard time shall be in effect during the rest of the year.
- (**Ontario Regulation 111/06**)

Daylight Saving Time Resources

(bolded text links to a web document, a call number indicates the item is in the Legislative Library. Call 325-3901)

David S. Prerau, *Seize the Daylight: the Curious and Contentious Story of Daylight Saving Time*, (New York: Thunder’s Mouth Press, 2005)
389.17 P 92 2005

The New Encyclopaedia Britannica, Volume 3, 15th ed., Micropaedia (Chicago: Encyclopaedia Britannica, 1998.), p.925.
CORE 031 N 42 1998 v.1-32

The Canadian Encyclopaedia, Volume 4, 2nd ed., (Edmonton: Hurtig Publishers, 1988), pp. 2162-3.
971.00321 C 16 1988 v.1-4

Bob Aldrich, Information Officer, California Energy Commission, "**Saving Time, Saving Energy: Daylight Saving Time, Its History and Why We Use It**," (September 27, 2001).

Dynamic Educational Advancement (IDEA), WebExhibits, "**Daylight Saving Time – First there was Standard Time**"

Daylight Saving Time

The Columbia Encyclopedia, Sixth Edition. 2001



5. Do All Canadian Provinces/Territories Observe DST?

All provinces observe daylight saving time except Saskatchewan, which remains on Central Standard Time (CST) year-round. The question of daylight saving time in Saskatchewan has been overshadowed by the more pressing question of whether to accept Mountain Standard Time (MST) or Central Standard Time as the uniform time in the province.

There are some in the province who argue that, in a sense, Saskatchewan is already observing Daylight Saving Time. This is because Saskatchewan observes Central Standard Time as the official time of the province instead of Mountain Standard Time (which is the "true" time associated with the 105° W meridian which runs through the middle of the province). Thus, Saskatchewan is observing time that is one hour ahead of the official Greenwich time for that part of the hemisphere.²¹

Prior to the implementation of *The Time Act* in 1966, the question of time in the province was the responsibility of Saskatchewan's municipalities. According to some observers, Saskatchewan presented the most complicated time picture of any province in Canada. Under provincial legislation, bylaws could be passed at any time by conducting a plebiscite on the question of observed time. This resulted in a patchwork of time zones in Saskatchewan with urban communities favouring CST, rural communities preferring MST and still others favouring Daylight Saving Time (DST) as their local time.²²

In 1966, *The Time Act* established the current system. The Act was introduced to allow residents of Saskatchewan to have one uniform time in the summer, while allowing residents in selected areas on the western side of the province to vote on whether to observe either MST or CST during the winter months.²³

The Time Act is silent on the question of Daylight Saving Time. During the summer months, all of Saskatchewan observes Central Standard Time. During the winter, only the Battle River (Lloydminster) Time Option Area follows Mountain Standard Time. The rest of the province is on Central Standard Time year round.²⁴

From time to time, various interests in the province have argued that Saskatchewan should "spring forward" and synchronize its clocks with the rest of North America in April. It would alleviate confusion and the necessity for airlines, buses and trains to change their arrival/departure schedules twice a year, according to proponents.²⁵ Other supporters, such as the Saskatchewan Chamber of Commerce (SCC), passed a resolution during the Chamber's 2001 annual meeting calling for the Saskatchewan government to adopt DST. The SCC argued that adopting DST would "reduce energy consumption and increase tourism by using more of the available daylight for production and leisure activities."²⁶ 14 The Saskatchewan Urban Municipalities Association (SUMA) approved a similar resolution at its 2001 convention. The Association president wrote Premier Lorne Calvert in the fall of 2003 asking him to consider holding a provincial plebiscite in conjunction with the next provincial election on the matter of joining the rest of the country in adopting DST. Premier Calvert responded to SUMA's request, stating that the issue of time change is too divisive and the province would be better dealing with more unifying issues at this time.²⁷ The Saskatchewan Auto Dealers Association began a petition campaign in October 2004 requesting a two-year trial period of Daylight Saving Time. A total of 7,300 signatures were collected and the outcome was 2.7 to 1 in favour of a trial period. The auto dealers' announcement prompted media inquiries which led to a false assumption that the government was considering changes to the *Time Act*. According to the Minister of Government Relations: "We're not considering changes to the *Time Act*. We have simply requested a background paper on options. One of those options could be change, one of them could be no change. We have simply asked to be updated on current thinking

and options." ²⁸ In March 2005, the Government declared that the Province will retain the current time system established by *The Time Act*.

For further information about time in Saskatchewan refer to: [The Saskatchewan Time System \(A Scientific and Historical Background\)](#) prepared by Municipal Relations Division, Saskatchewan Government Relations and Aboriginal Affairs, 2002.

Canada's newest territory Nunavut straddles three time zones – Eastern, Central and Mountain. When the Territory was first created, however, elected representatives wished to have all the people of Nunavut within a single time zone in an effort to create unity and ease of communication across the entire 2.1 million square kilometre area. Thus, on October 31, 1999, the new territory changed from three time zones to a single time zone (Central Standard Time). This immediately created concerns for people in the eastern region, where, during the winter, the sun was setting at 1 p.m. School children who set out in daylight were arriving home in complete darkness. Residents of Baffin Island in the eastern part of the Territory refused to adopt Central Standard Time. Hunters observed that the sun rose at 3:00 a.m. and unless they set out at that time, they would be short-changed by an hour of precious daylight. ²⁹

In response to worries about the safety of school children and other concerns, the Nunavut government polled residents, business leaders and service organizations of every region within the territory seeking a compromise. In October 2000, the press reported the government's solution to the time zone conundrum. The Territory's time would conform to the Eastern Time zone for six months (starting October 29, 2000), and to the Central Time Zone for the next six months. Thus, at 2:00 a.m. local time on the last Sunday of October, when most Canadians were 'falling back' from Daylight Saving Time to Standard Time, residents of Nunavut were instructed *not* to set back their watches. This one hour "gain" would thus move Nunavut time into conformity with the Eastern Standard Time zone. It was further announced that at the end of six months when the first Sunday of April 2001 arrived and most Canadians were advancing their clocks forward an hour to Daylight Saving Time, that Nunavut clocks would, again, remain unchanged, thus moving the territory's time into conformity with the Central Standard Time zone for the next six months. ³⁰

But the revised plan was not popular. On March 1, 2001, Nunavut's Minister of Justice, the Hon. Paul Okalik issued a statement explaining that effective Sunday, April 1, 2001, three time zones (Eastern, Central and Mountain) would be re-established for Nunavut. Mr. Okalik noted that the single time zone model had proved controversial since its inception. While changes were made to the single time zone model, these too had their shortcomings. Consulting with mayors and MLAs across the Territory, the Justice Minister heard that people favoured returning to three time zones for Nunavut. The government responded by amending the *Interpretation Act* accordingly. ³¹



Ontario's Time Zone Anomalies

The Northwestern Ontario communities of Atikokan, Pickle Lake and Mishkeegogamang (formerly New Osnaburgh) are located west of the 90th meridian and therefore fall within the Central Time Zone. Like Saskatchewan, they do not observe DST and have no plans to change the status quo. As a further anomaly, the community of Pickle Lake, which is situated quite near to the 90th meridian, has chosen to observe Eastern Time as local time, even though it is physically located within the Central Time Zone. There are a number of these time zone anomalies located throughout Canada.



U.S. Exceptions to DST

In the U.S., all states observe DST with the following exceptions: the [Eastern Time Zone portion of the State of](#)

Indiana, the Navajo Indian Reservation in Arizona, Hawaii, and the territories of American Samoa, Guam, Puerto Rico, and the Virgin Islands. In 2005, the State of Indiana passed a law to create a more unified system of time. Effective April 2, 2006, Indiana (which falls predominantly in the Eastern Time Zone) will begin observing DST.³² The reason Arizona does not observe DST is partially based upon energy-conservation concerns. Residents want the effect of sunset to be felt closer to the end of the workday. Observing DST would result in people staying indoors longer and using more air conditioning.³³ In the southern hemisphere, Queensland, the Northern Territory and Western Australia do not observe DST.



6. Who Regulates DST in Canada?

While the federal government regulated DST as national policy during the Second World War, and municipal governments had jurisdiction thereafter, provincial governments now regulate it through the statutes presented in the Table: Provincial Legislation and DST.

Table:
Provincial Legislation and DST

Province / Territory	Title of Act	Department / Ministry Administering the Act
British Columbia	<i>Interpretation Act</i>	Attorney General
Alberta	<i>Daylight Saving Time Act</i>	Justice and Attorney General
Saskatchewan	<i>The Time Act</i>	Government Relations and Aboriginal Affairs
Manitoba	<i>The Official Time Act</i>	Trade
Ontario	<i>The Time Act</i>	Attorney General
Quebec	<i>The Official Time Act</i>	Justice
New Brunswick	<i>The Time Definition Act</i>	Premier's Office
Nova Scotia	<i>The Time Definition Act</i>	Justice
Prince Edward Island	<i>Time Uniformity Act</i>	Attorney General
Newfoundland and Labrador	<i>Standard Time Act</i>	Municipal and Provincial Affairs
Yukon	<i>Interpretation Act</i>	Justice

Northwest Territories	<i>Interpretation Act: Daylight Saving Time Regulation</i>	Justice
Nunavut	<i>Interpretation Act</i>	Justice



7. Other Countries That Observe DST

Approximately 70 countries worldwide observe DST. Japan is the only industrialized country not to have introduced DST. (See [table](#)). But the dates that other countries observe DST vary. In 1996, the European Union (EU) standardized a EU wide "summer time period" which extends from the last Sunday in March through the last Sunday in October. In the UK, a Summer Time Order established the period of summer time. The start date for summer time commenced on the last Sunday in March extending to the last Sunday in October. As of 2002, the UK follows EU law on summer-time arrangements.³⁴

In Israel, DST is determined on a yearly basis, because religious considerations dictate that DST must end before the New Year. This can fall any time between early September and early to mid October. During the summer, Russia advances its clocks two hours ahead of Standard Time. During the winter, all 11 of the Russian time zones are one hour ahead of Standard Time. In the southern hemisphere, where summer arrives in December, DST is observed from October to March. Australian states observe DST from the last Sunday of October until the last Sunday of March. Equatorial and tropical countries do not observe DST since day and night are equal throughout the seasons.³⁵



8. Why "Daylight Saving Time" Instead of "Daylight Savings Time"?

There is no "s" because the term refers to saving daylight, which is singular.



9. Why Not Observe DST Year Round?

While some people would like DST year-round, there are practical reasons for avoiding it during the late sunrise months of November through February. At the end of the two-year trial in the U.S. in 1974-75, data compiled showed a statistically significant increase in fatal traffic accidents between 5:30 and 9:30 a.m. during the late sunrise months of January and February 1974, compared with 1973. While the increase in accidents could not be definitively attributed to Daylight Saving Time, DST as a factor in these accidents could not be ruled out either.³⁶ The morning darkness was and remains a concern for parents whose children wait for school buses or walk to school in the morning during November through February. In the rural communities, there is concern when young children have to travel down long laneways to catch the school bus.³⁷ Daylight Saving Time is most acceptable to the public when sunrises are not too late and sunsets are not too early.³⁸ Some experts believe that the best period for DST in terms of light symmetry, is the six month period starting on the first Sunday in April and ending on the last Sunday in September.³⁹

Following electricity shortfalls in California, in May 2001, the California state legislature sent a Senate Joint Resolution to the White House and Congress asking that the state be permitted to enact DST on a year-round basis. Initial reaction to the

proposal by public officials showed that the idea had merit, but it would require more study. As of fall 2003, Congress and the White House had not yet acted on the request.⁴⁰

Similar efforts have followed. A Representative from California introduced legislation proposing year round DST and Double DST for the summer in four western states: California, Nevada, Oregon and Washington). California estimates that the practice would yield average energy savings of 0.5 percent during April to October. Critics argue that any benefits would be offset by the havoc it could cause. A senior official with the U.S. Department of Transportation recommended more study: "Clear and consistent time observance is crucial for maintaining bus, train and airline schedules. In addition, consistent time schedules and observance are crucial in assuring railroad safety because the same tracks are often used for trains heading in both directions."⁴¹ The President of the Utility Consumers Action Network in San Diego observed that: "It has the potential of creating a lot of confusion if it is not done with some manner of uniformity." Some argue that the proposal is too far-reaching. The President of an Electric Utility Benchmarking Association pointed out that a two-hour change would be a nightmare: "We do a lot of business with those in Australia who are springing forward in time every time we fall back. To make the shift double would be way too chaotic."⁴²



10. Opposition to Daylight Saving Time

Earlier this century, farmers were opposed to Daylight Saving Time as it was more convenient to do their chores in the morning light. Farmers have historically been opposed to Daylight Saving Time because their rising patterns had more to do with the rhythms of their agricultural vocation than the hour on the clock. DST is no longer a contentious issue among farmers, however, because the pervasive use of electricity and artificial light permits them to work in the absence of sunlight. Opposition to DST has been dropped from the U.S. Farm Bureau's policy book within the last decade.⁴³

Some people resent the twice a year inconvenience of adjusting their alarm clocks, and resetting the clocks on their various appliances.⁴⁴ Others dislike adjusting their sleeping patterns and find the change disruptive and disorienting. They complain that adjusting to DST or back to Standard Time is "like getting jet lag without even leaving home."⁴⁵

Stanley Coren, who authored the book *Sleep Thieves*, published data claiming that the spring shift to DST increases driver fatigue resulting in an increase in automobile collisions.⁴⁶ Other experts dispute these claims.⁴⁷ However, a Hamilton sleep disorder specialist has observed that the loss of as little as one hour of sleep (as happens during the shift to DST) can have a significant impact on individuals already suffering from sleep deprivation.⁴⁸

Researchers at Stanford and Johns Hopkins universities claim that there may be a link between the spring change to DST and an increase in auto accidents. Reporting their findings in the journal *Sleep Medicine* the researchers observed a significant increase in the number of fatal auto accidents on the Monday following the spring change to DST. They reviewed records on fatalities kept by the U.S. National Highway Transportation Safety Administration from 1974 to 1995. The data showed an average of 78.2 fatalities had occurred during the weeks prior to the shift while an average of 83.5 fatalities occurred immediately following. According to the researchers: "As expected for this physiological change, the effect was significant for the first working day (Monday) after the change but not for the day of the change (Sunday) when people had a chance to sleep in."⁴⁹ Several economists from British Columbia have suggested that disrupted sleep routines lead to unusual declines on the stock market on the Monday following the start/end of DST.⁵⁰

Finally, Robertson Davies, who wrote under the pseudonym Samuel Marchbanks for the *Peterborough Examiner* in the 1940s, made these whimsical observations about Daylight Saving Time:

Went cheerfully through the whole day without realizing that the usual haphazard tinkering with the clocks was in progress, and that I should have been enjoying the benefits of Daylight Saving Time. I don't really care how time is reckoned so long as there is some agreement about it, but I object being told that I am saving daylight when my reason tells

me that I am doing nothing of the kind. I even object to the implication that I am wasting something valuable if I stay in bed after the sun has risen. As an admirer of moonlight I resent the bossy insistence of those who want to reduce my time for enjoying it. At the back of the Daylight Saving scheme I detect the bony, blue-fingered hand of Puritanism, eager to push people into bed earlier, and get them up earlier, to make them healthy, wealthy and wise in spite of themselves.⁵¹



Notes

1 David S. Prerau, *Seize the Daylight: The Curious and Contentious Story of Daylight Saving Time* (New York : Thunder's Mouth Press, 2005), p. xv.

2 California Energy Commission, Bob Aldrich, *Saving Time, Saving Energy: Daylight Saving time, Its History and Why We Use It* (2005), Internet site at <http://www.energy.ca.gov/daylightsaving.html> accessed on **October 6** , 2005.

3 Year-round DST occurs when countries advance their clocks ahead by one hour throughout the entire year. The U.S. Congress placed the United States on DST in 1974-75 for eight and ten months respectively as an energy conservation measure in response to the OPEC oil embargo. The effort worked, but Congress discontinued the practice in 1975 due to opposition from the farming states. Double Daylight Saving Time or DDST would advance the clocks by two hours in the summer months only, and is thought to yield energy savings. During WWII, Great Britain used DDST during summer months (known as "Double Summer Time") and experienced more energy savings than with DST. To date, the United States has not experimented with Double Daylight Saving Time. See: United States, U.S. House of Representatives, Committee on Science, Subcommittee on Energy, Hearing Charter for Hearing on "Energy Conservation Potential of Extended and Double Daylight Saving Time." (24 May 2001) n.p.

4 United States, U.S. House of Representatives, Committee on Science, Subcommittee on Energy, Hearing Charter for Hearing on "Energy Conservation Potential of Extended and Double Daylight Saving Time." (24 May 2001) n.p.

5 The CRB Foundation Heritage Project, "Sandford Fleming makes trains run on time." Internet site at <http://heritageproject.ca/media/minutes/expanded/ssflem.htm> accessed on 4 October 1999.

6 Institute for Dynamic Educational Advancement (IDEA), WebExhibits, "Daylight Saving Time – First there was Standard Time." Internet site at <http://www.webexhibits.com/daylightsaving/d.html>, accessed on 4 October 1999.

7 "Timed by the zone," Write to Know – Answers to Readers' Perplexing Questions, *Canadian Geographic*, 1998. Internet site at <http://www.canadiangeographic.ca/JF98Write.htm>, accessed on 12 July 1999.

8 David Prerau, *Seize the Daylight: The Curious and Contentious Story of Daylight Saving Time* (New York : Thunder's Mouth Press, 2005), p. xii-xiv.

9 Dynamic Educational Advancement (IDEA), WebExhibits, "Daylight Saving Time – Rationale and Original Idea." Internet site at <http://www.webexhibits.com/daylightsaving/d.html>, accessed on 13 May 2003.

10 David Prerau, *Seize the Daylight: The Curious and Contentious Story of Daylight Saving Time* (New York : Thunder's Mouth Press, 2005), pp. 52-53.

11 Ibid., p. 53.

12 Ibid., p. 57.

13 Institute for Dynamic Educational Advancement (IDEA), WebExhibits, "History and Information – Daylight Saving Time, Early Adoption, U.S. law." (2001) Internet site at <http://webexhibits.org/daylightsaving/e.html> accessed on 13 May 2003.

14 Bob Aldrich, Information Officer, California Energy Commission, "Saving Time, Saving Energy: Daylight Saving Time, Its History and Why We Use It," May 13, 1999. Internet site at <http://www.energy.ca.gov/daylightsaving.html>, accessed on 13 May 2003.

15 Ian R. Barkky and Elizabeth Harrison, "Standard and Daylight-saving Time," *Scientific American* (May 1979), p. 50.

16 Institute for Dynamic Educational Advancement (IDEA), Web Exhibits, (2001). Internet site at <http://webexhibits.org/daylightsaving/i.html> accessed on 13 May 2003.

17 Bob Aldrich, Information Officer, California Energy Commission, "Saving Time, Saving Energy: Daylight Saving Time, Its History and Why We Use It," 2003. Internet site at <http://www.energy.ca.gov/daylightsaving.html>, accessed on 13 May 2003.

18 Canada, Library of Parliament, Frédéric Beaugregard-Tellier, *Daylight Saving Time and Energy Conservation*, (July 29, 2005), Internet site at <http://www.parl.gc.ca/information/library/PRBpubs/prb0518-e.htm> accessed on October 21, 2005.

19 Ontario, *Hansard: Official Report of Debates* (38th Parliament, 2nd Session) October 20, 2005, Internet site at http://www.ontla.on.ca/hansard/house_debates/38_parl/Session2/L007.htm#P494_128192 accessed on October 24, 2005.

20 Lee Greenberg, "Ontario to extend daylight savings," *National Post*, (October 21, 2005), p. A4.

21 This anomaly was explained in a 1966 paper submitted to the government by an Astronomy professor from the University of Saskatchewan, Earl R.V. Milton. Professor Milton concluded that Saskatchewan should be observing Mountain Standard Time. He pointed out that the province is physically located within the Mountain Standard Time (MST) zone. Moreover, Professor Milton took the view that it would not be feasible for the province to cooperate with the rest of North America on a continent-wide shift to DST in the summer months unless the province of Saskatchewan is observing Mountain Standard Time. See: Earl R. V. Milton, A submission to the Government of Saskatchewan Regarding Time Zoning in Saskatchewan, 1966 (in) Saskatchewan, Government Relations and Aboriginal Affairs, *A Scientific and Historical Background Regarding the Time System in Saskatchewan*, (November 2002). Internet site at http://www.iaa.gov.sk.ca/History_of_Time_System.pdf accessed on September 11, 2003

22 Ibid, p. 2.

23 Only the Battle River (Lloydminster) Time Option area observes Mountain Standard Time during the winter, *ibid*.

24 Province of Saskatchewan, Government Relations, The Time System in Saskatchewan, Fact Sheet (2005). Internet site at <http://www.gov.sk.ca/newsrel/releases/2005/03/21-237-attachment.pdf> accessed on September 29, 2006.

25 Bruce Penton, "Why won't Saskatchewan spring forward?" *Globe and Mail*, 25 April 1995.

26 "Chamber backs DST," *The Leader Post* (Regina), 19 September 2001, p. A1.

27 Saskatchewan Urban Municipalities Association (SUMA), "Reply of Oct. 2, 2003, from Premier Lorne Calvert on Time Issue," Internet site at <http://www.suma.org/modules.php?name=Sections&op=viewarticle&artid=238> accessed on March 14, 2005.

28 Leo Paré "Sun never sets on Saskatchewan time debate," *Lloydminster Meridian Booster* (October 17, 2004), Internet site at <http://www.meridianbooster.com/story.php?id=121074> accessed on October 18, 2004.

29 Adrian Humphreys, "Nunavut clocks in with solution for time zones: Territory will split year between Central and Eastern Time," *National Post*, 10 October 2000, p. A10.

30 Ibid.

31 Nunavut, Ministry of Justice, "Time Zone", Ministerial Statements, 1 March 2001.

32 While at least 24 attempts to embrace DST have failed in the Indiana State Legislature over the past 30 years, on April 28, 2005 a bill did pass. In response to public petitions, the U.S. Department of Transportation (DOT) held public hearings on the location of the boundary between the Eastern Time Zone and the Central Time Zone within the state. It ruled on January 17, 2006 to move the eight counties from the Eastern Time Zone to the Central Time Zone. See: Greenwich 2000. ltd.uk – Greenwich2000, Indiana & DST, "USA State of Indiana – Daylight Saving Time from 2006" (2006), Internet site at <http://www.daylight-saving-time.com/usa/indiana/index.htm> accessed on March 30, 2006

33 United States, U.S. House of Representatives, Committee on Science, Subcommittee on Energy, Hearing Charter for Hearing on "Energy Conservation Potential of Extended and Double Daylight Saving Time." (24 May 2001) n.p.

34 A common date and time has been established in all member states for the beginning and end of summer-time. From 2002 onward, the summer-time period begins in every member state at 1:00 a.m. Greenwich Mean Time (GMT) on the last Sunday in March and ends at 1:00 a.m. GMT on the last Sunday in October. The EU Directive defines summer-time as "the period of the year during which the clocks are put forward by 60 minutes compared with the rest of the year." See: *European Union Law Directive 2000/84/EC of the European Parliament and of the Council of 19 January 2001 on Summer-time Arrangements* (March 2002). Internet site at http://webexhibits.org/daylight_saving/eu.html accessed on 13 May 2003.

35 Bob Aldrich, Information Officer, California Energy Commission, "Saving Time, Saving Energy: Daylight Saving Time, Its History and Why We Use It," 2003. Internet site at <http://www.energy.ca.gov/daylightsaving.html>, accessed on 13 May 2003.

36 Ian R. Barkky and Elizabeth Harrison, "Standard and Daylight-saving Time," *Scientific American* (May 1979), p. 50.

37 Ontario, Legislative Assembly of Ontario, *Hansard: Official Report of Debates*, 33rd Parliament, 1st Session (12 December 1985): 2368.

38 Ian R. Barkky and Elizabeth Harrison, "Standard and Daylight-saving Time," *Scientific American* (May 1979), p. 50.

39 Ibid., p. 53.

40 California Energy Commission, Bob Aldrich, "Saving Time, Saving Energy, Daylight Saving Time, Its History and Why We Use It." (2003) Internet site at <http://www.energy.ca.gov/daylightsaving.html>, accessed on 13 May 2003.

41 “California may take its time,” *Tulsa World*, 29 May 2001.

42 Daniel B. Wood, “Can 'time' fix energy problems? Power-strapped states urge Congress to let them extend daylight saving time,” *Christian Science Monitor*, 3 July 2001.

43 Paul Wood, "Changing clocks a sore subject," *The News-Gazette Online* (Champaign, Illinois, 1998). Internet site at <http://www.news-gazette.com/story.cfm?Number=2495>, accessed on 13 May 2003.

44 Sheila Danzig, "End Daylight Saving time", 1997. Internet Site at <http://www.standardtime.com>, accessed on 13 May 2003.

45 Paul Wood, "Changing clocks a sore subject," *The News-Gazette Online* (Champaign, Illinois, 1998). Internet site at <http://www.news-gazette.com/story.cfm?Number=2495>.

46 Stanley Coren, "Sleep Deficit, Fatal Accidents and the Spring Shift to Daylight Savings Time" (1998) Presented at INABIS '98, 5th Internet World Congress at McMaster University, Canada, December 7-16th. Internet site at <http://www.mcmaster.ca/inabis98/occupational/coren0164/index.html> accessed on 13 May 2003.

47 Nicolas van Rijn, "Accident unrelated to time change: study – Statistics show losing sleep has little or no effect," *Toronto Star*, 17 October 1998, p. A4.

48 Suzanne Morrison, “All work and no sleep plays havoc with lives; Studies say lack of sleep causes premature aging, weakens immune system and leads to accidents,” *The Hamilton Spectator*, 31 March 2001, p. A1.

49 Ibid.

50 Derek DeCloet, "Thank God its Monday: Don't Call your Broker Yet. (Stock Market Decline Follows Switch to Daylight Savings Time)" *Canadian Business*, April 3, 2000, pp. 19-20.

51 Robertson Davies, *The Papers of Samuel Marchbanks* (New York: Viking Penguin, 1986), pp. 75-76.

[About our Products / Disclaimer](#) | [Using the Library Intranet Site](#) | [Feedback](#)

[Site is best viewed with 5.0 browsers and up, or other standards compliant browsers](#)

Copyright © 1999-2007: The Legislative Library

Office of the Legislative Assembly of Ontario Toronto, Ontario, Canada.