

Energy

DRAFT PREPARED FROM NO MATERIALS- 2017 Long-Term Energy Plan (Part 2)

Cabinet July 26, 2017	Cabinet August 31, 2017	Cabinet Fall 2017	Public Release Fall 2017
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This government's commitment	"Building on the processes and principles used in the 2010 and 2013 plans and the new legislation, work with partner agencies and energy sector agencies to consult with consumers and stakeholders, and engage with Indigenous communities to develop Ontario's next Long-Term Energy Plan (LTEP) to be released in 2017" Minister of Energy Mandate Letter, September 2016.
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SUMMARY OF PROPOSAL

The Ministry of Energy is seeking policy approval to finalize Ontario's next Long-Term Energy Plan (LTEP). The LTEP is the energy sector's roadmap and generally identifies the needs for investments over the shorter term, while broadly mapping out the direction of the energy sector over a 20-year timeframe. The Ministry received approval on July 26, 2017 for the overarching themes of the next LTEP as well as approval of programs and initiatives to be announced through the document.

At this time, the Ministry is seeking Cabinet approval of modelling outlooks and forecasts to be included in the 2017 LTEP, including:

- Electricity Supply and Demand
- Fuels Supply and Demand
- Greenhouse Gas (GHG) Emissions (Fuels and Electricity)
- Typical Residential Electricity Bill
- Industrial Electricity Costs

Context

The province previously released two LTEPs, in 2010 and 2013, which included modelling outlooks for typical residential electricity bills, electricity demand, electricity supply, and emissions. In line with the increased focus on the fuels sector for the 2017 LTEP, the Ministry is proposing to include additional modelling related to the fuels sector that will provide a more complete picture of the energy sector. The ministry has also provided modelling on anticipated increases to typical natural gas bills, but is not proposing to include this in the 2017 LTEP.

Commented [AH(1): MO Comment: Not to be included in the LTEP document. (Update: Refers to natural gas.)

Commented [CD(2): Steen: not sure where we landed on Class B – my preference would be to include it. Agree

We will provide Cabinet with the cost lines for Class A and Class B, but likely not include the Class B line in the LTEP.

What is the regulatory impact of this proposal?

The LTEP has been developed as per the legislative process outlined in the *Electricity Act, 1998*. A regulation is also required under the *Electricity Act, 1998* to specify how often the government would release the LTEP. The Ministry brought forward the proposed frequency regulation to Legislation and Regulations Committee (LRC) on August 29, 2017.

What is the expected cost to government?

Cost impacts of initiatives contained under the LTEP were addressed in the July 26, 2017 policy submission. ENERGY received TB/MBC program design approval on August 16, 2017 for the renewed Smart Grid Fund (SGF) proposal. Funding for the International Energy Demonstration Fund pilot will be sought through the 2018-19 Program Review, Renewal and Transformation process.

While the current proposal of modelling outlooks has no direct cost implications for government, it is anticipated that the GHG reduction targets for the fuels sector will lead to additional costs for consumers of transportation and heating fuels. For example, Natural Gas prices are anticipated to significantly increase given the assumptions for carbon costs and the increased percentage of Renewable Natural Gas (RNG) into the overall supply.

The government has indicated publicly that the upcoming 2017 LTEP will continue the trend of taking costs out of the electricity system and making it more affordable to ratepayers. Uncertainty related to electricity demand and the possibility of needing to contract for additional supply outside of current models could have electricity rate impacts over the longer term (See page 11- Rate Impacts). Impacts from the Ontario Fair Hydro Plan (OFHP) are included in the proposed modelling.

How will the changes be communicated?

The Ministry is working towards public release of the 2017 LTEP in October. Communications will be proactive and sustained in anticipation of high stakeholder and public interest. Themes in the LTEP will be leveraged to create a strong narrative, and messaging will highlight the benefits for consumers, including improved affordability, innovation and customer choice.

In addition to a News Release and Backgrounder issued the morning the LTEP is released, proposed tactics include a technical briefing for media, and separate discussions with stakeholders and Indigenous, First Nations and Métis leaders. In the days following launch, 2017 LTEP initiatives will be announced through smaller, community based announcements similar to the new Pricing Pilots announced in Barrie. A robust issues management plan is also in development to mitigate potential negative reaction to components of the plan.

CABINET OFFICE ANALYSIS

Introduction:

It is anticipated that there will be increased public interest in the 2017 LTEP over previous plans given the connection to Ontario's Climate Change Strategy and Climate Change Action Plan (CCAP), and the profile of energy affordability concerns which led to the development of Ontario's Fair Hydro Plan (OFHP), which will feature prominently in the 2017 LTEP.

The 2017 LTEP will highlight various key policy initiatives which are intended to send clear signals to the public, partners, and sector participants regarding the province's direction for the energy sector. On July 26, 2017 the Ministry received approval for the overarching themes of the next LTEP as well as approval of programs and initiatives to be announced through the document.

At the start of the 2017 LTEP process, two technical documents were prepared to provide baseline information about the energy sector and set the stage for the extensive engagement process that the Ministry undertook with stakeholders, the public and Indigenous communities. The Independent Electricity System Operator (IESO) prepared the Ontario Planning Outlook (OPO) for the electricity sector, and external consultant Navigant prepared the Fuels Technical Report (FTR). Both documents contained various interrelated modelling "outlooks" for the energy sector based on the best information and assumptions at the time, and were released publicly for the consultations.

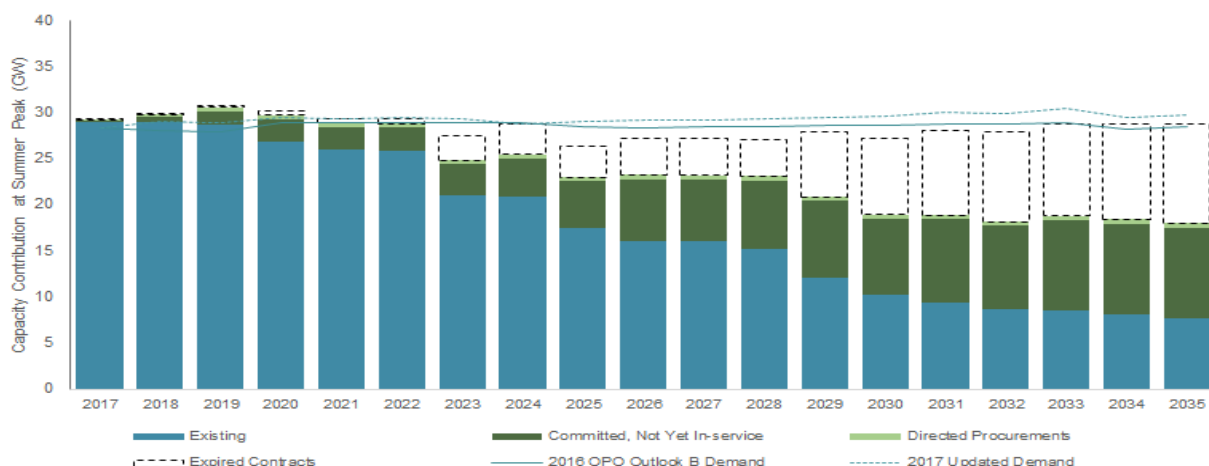
Since then, revised outlooks were prepared by the Ministry, Navigant and IESO that reflect updated information and assumptions. The Ministry is seeking approval of the modelling outlooks to be included in the 2017 LTEP based on the updated information and assumptions, which show projections from 2017 to the end of the planning period in 2035.

Proposed Outlooks

Supply and Demand

Integrated Electricity Supply and Demand

The Ministry advises that the proposed supply outlook over the planning horizon meets the projected demand while maintaining the flexibility to respond to future variations in the demand forecast.



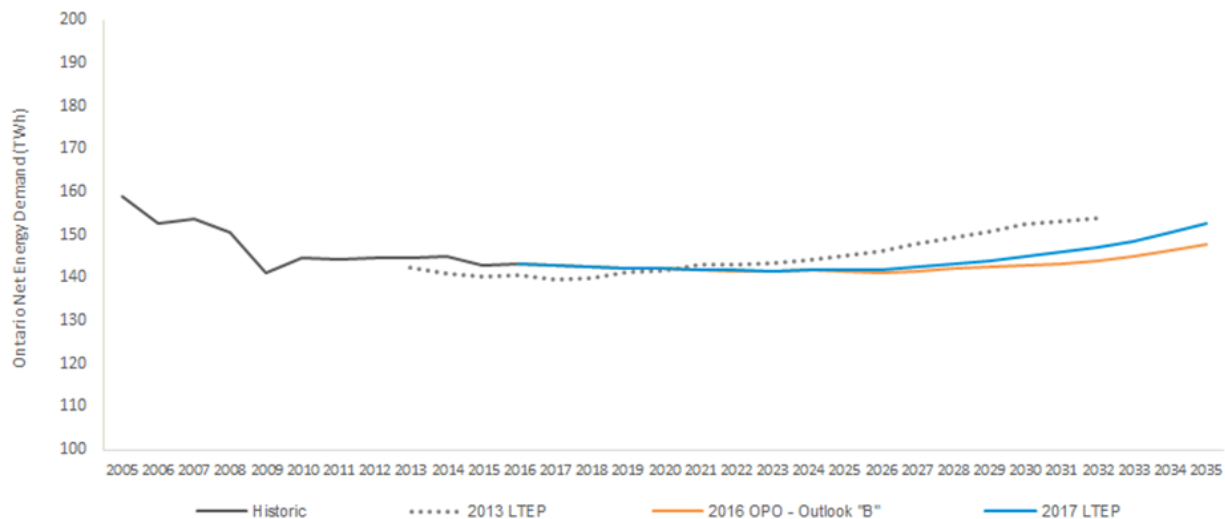
ENERGY advises that 18 GW of supply resources will reach the end of their contact term by 2035. There will be a need for additional resources in the early 2020s if demand materializes. These resources could offer into the electricity and/or capacity market to provide additional supply as required. Maintaining flexibility allows for the electricity system to meet increases and decreases in future demand. This flexibility in supply planning will be crucial given that the development and commercialization of new disruptive technologies could lead to lower than forecast electricity demand.

Assumptions for the supply forecast include the most recent nuclear refurbishment and operations timelines, the suspension of the Large Renewable Procurement II, (LRP II) and Energy From Waste Standard Offer Program (EFWSOP), and the December 2016 Ontario-Quebec electricity trade agreement (See Appendix B- Key Modelling Assumptions).

There remains significant uncertainty regarding what energy demand will be over the coming decades linked to the emergence and adoption of new technologies as well as uncertainty regarding industrial demand. In the past the province has prescribed a specific supply mix of different electricity generation resources to meet forecasted demand. Going forward, the Ministry is proposing a less prescriptive approach as to how future demand scenarios will be managed, which will provide greater flexibility to the IESO to make these decisions. This mitigates some of the risk of the general uncertainty as to whether demand levels will be as forecasted, or if that demand may be met by innovative and emerging technologies such as distributed generation or storage. The approach is sometimes described as “technology neutral” where the policy framework guides certain objectives, but leaves the actual choice as to what technology will meet those needs open. There may be some concern that this approach would be seen as Ontario backing away from renewable energy and by extension the province’s climate commitments.

However, Ontario’s cap and trade program provides efficient, market-based incentives to transition from conventional fuels to renewable and lower-carbon sources. Additionally, as part of their Market Renewal initiative, IESO is exploring options on how to reflect the government’s priority for clean energy in new supply commitments or procurements while maintaining the competitive tension required to bring down electricity system costs. Careful messaging in the 2017 LTEP will be needed to underscore the province’s continued commitment to low and zero GHG emitting technologies with positive environmental attributes in support of the CCAP objectives.

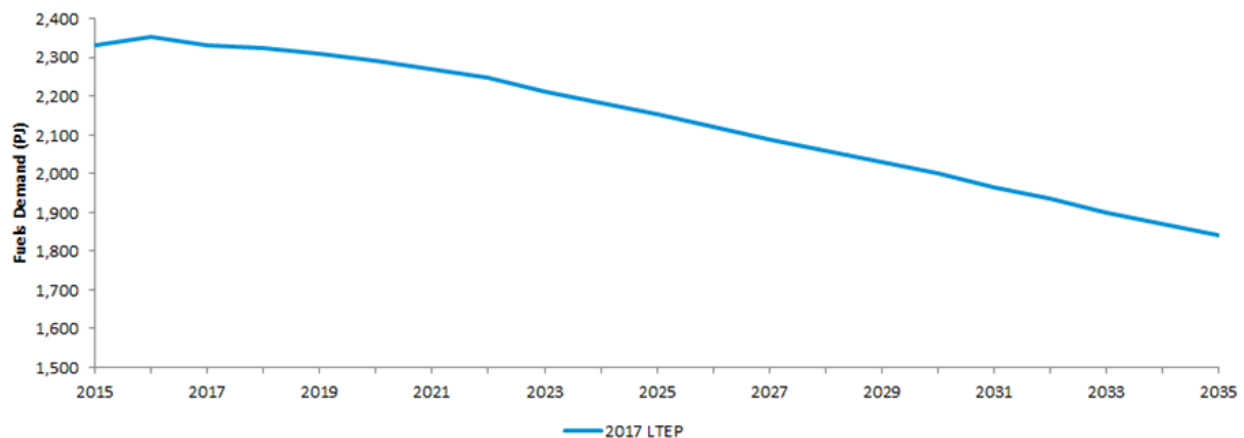
Electricity Demand



In IESO's OPO it modelled 4 possible outlooks using different assumptions. The new updated outlook proposed for the 2017 LTEP is based on "OPO Outlook B" (i.e., flat demand outlook), which explores a level of long-term demand that roughly matches the level of demand that exist today with the addition of increased Electric Vehicle (EV) uptake (2.4 million EVs by 2035) and recent sector updates (about 5 Terawatt hours (TWh) higher than OPO Outlook B by 2035). The relatively flat demand projection includes reductions associated with incremental conservation improvements, which is countered by increased demand from electrification and increased economic activity over the planning period.

Fuels Demand

Natural gas and transportation fuels (e.g., gasoline, diesel) represent the largest components of Ontario's total fuels consumption, accounting for 36% and 35% respectively in 2015. (Note: about 10% of Ontario fuels consumption is for non-energy uses such as feedstock for manufacturing). Fuels consumption has generally trended downward during 2005-2015, largely due to the retirement of coal-fired generating stations. In the past few years, fuels consumption is relatively flat with lower use of natural gas being offset by higher use of transportation fuels.



The residential and transportation sectors have both experienced modest growth in fuels use between 2005 and 2015, and the commercial and industrial sectors have experienced a small decline. Implementation of the province's climate change policies consistent with the cap and trade program and CCAP will have an impact on fuels supply and demand.

The FTR contained 5 different fuels demand outlooks, with 3 aligning to the OPO electricity outlooks B, C, and D, and 2 additional models with higher levels of demand side management and fuel switching assumed in order to align with CCAP targets (i.e., outlooks "E" and "F").

The fuels Outlook modelling for 2017 LTEP aligns with IESO's Outlook for electricity (i.e., higher electric vehicle uptake and updated prices for carbon and natural gas). In addition, the fuels Outlook meets the FTR Outlook F targets for greenhouse gas (GHG) emissions without additional impacts on the electricity sector. This would involve fuels sector initiatives such as: natural gas demand-side management (e.g., conservation, building efficiency); renewable natural gas; and lower-carbon fuels for transportation (e.g., natural gas, ethanol, biodiesel, hydrogen, etc).

The Ministry has retained Navigant, an expert third-party research firm and author of the FTR, to provide additional advice and analysis on a set of fuels-only assumptions to meet fuels Outlook targets. (See Appendix B- Key Modelling Assumption).

In addition, ENERGY and MOECC have explored opportunities to ensure fuels Outlook modelling for 2017 LTEP continues to align with CCAP (i.e., policies, programs and initiatives).

Fuels Supply

The 2017 LTEP fuels supply outlook over the planning horizon shows supply that meets demand (i.e., 1,843 petajoules (PJ) in 2035) while demonstrating a steady transition to renewable and lower-carbon fuels

The share of renewable natural gas and bio-fuels for transportation in Ontario's fuel supply increases from 2% in 2015 to 15% in 2035. The share of conventional natural gas declines from 36% to 26%.

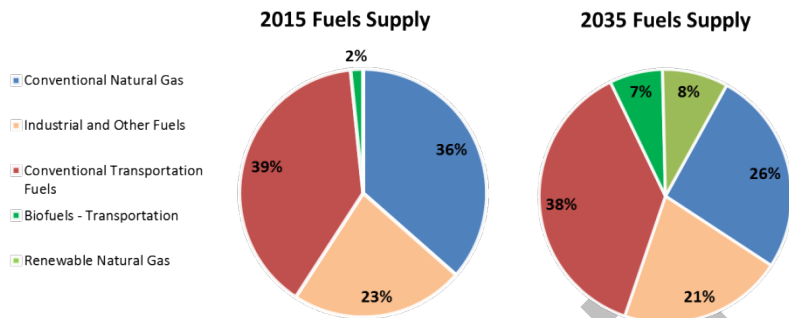
Commented [HT3]: Energy: what does the model assume about the energy used to create the hydrogen fuels?

Response: Navigant modelling is not specific about hydrogen production but assumes minimal impact on the electricity sector (e.g., use of off-peak electricity and/or thermo-chemical production methods).

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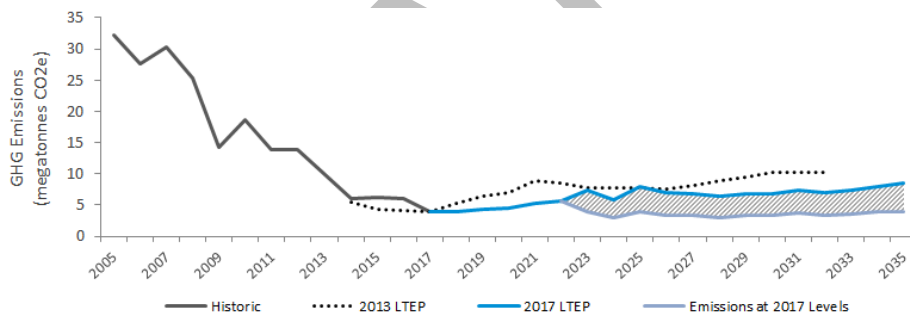
Commented [CH(5): Comment from CO (green version): The below chart shows percentage of supply from different sources. How does this demonstrate that it meets demand?

Commented [NA(6): Added a reference in the paragraph above to indicate that supply of 1,843 PJ meets demand.
Note: Placeholder based on FTR Outlook F. To be updated for Navigant modelling.



GHG Emissions

Electricity GHG Emissions



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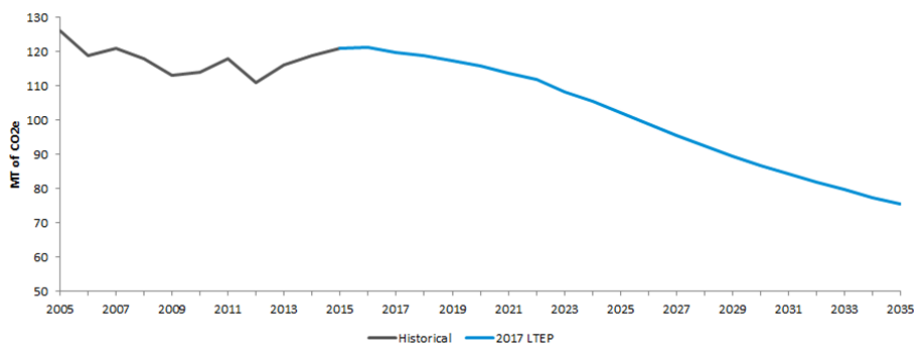
GHG emissions from the electricity sector have dropped by over 80% since 2005 largely due to the retirement of the coal plants. Today, the ministry reports that Ontario electricity sector GHG emissions represent about 2% of Ontario's overall economy-wide GHG emissions.

The trend for lower emissions is forecasted to continue over the planning period, with a range of potential emissions outcomes beyond 2023. The range of emissions is projected to be somewhat lower than the previous projections made under the 2013 LTEP. However, it also outlines a slight increase in emissions from the sector due to the retirement of the Pickering nuclear station and an assumed increase in natural gas generation to economically meet the increased demand. This will likely be viewed as inconsistent with the province's climate change objectives, but is also mitigated in part by the fact that the increased demand projected by 2035 is largely tied to projected increased uptake of electric vehicles (EVs), the significant reductions from the electricity sector already achieved, and that the province is projecting an overall reduction of emissions from the energy sector of 29% by 2030 relative to 1990 levels (See page 7- Integrated GHG Outlook).

Commented [CD(9)]: Given that this is already covered below, I would recommend replacing this with the electricity only number of 73% below 1990 levels (at the high end of the electricity range above).

Emissions could come in lower than forecast, dependant on demand, supply choices, market mechanisms and technological innovation. Without other sources of revenues to offset impacts, lowering emissions would result in increased costs for ratepayers. Taking immediate actions to maintain current emissions level could lead to a cost increase of about \$15 billion to \$20 billion between 2017 and 2035 according to preliminary IESO estimates.

Fuels GHG Emissions



The 2017 LTEP emissions outlook for the fuels sector is expected to steadily decline as a result of electrification of vehicles, conservation and a transition to renewable and lower-carbon fuels.

By 2030, fuels sector emissions are forecast to decrease by 18% relative to 1990, and by 38% by 2035 compared to 2016 levels.

The decline in GHG emissions will have cost implications for consumers of fuels (i.e., transportation and home heating) given the increased costs associated with initiatives to increase amounts of ethanol and biodiesels for transportation fuels and Renewable Natural Gas (RNG) (See page 8- Typical Residential Bills).

Integrated GHG Emissions

By 2030, the combined GHG emissions from Ontario's energy sector (i.e. electricity and fuels) are forecast to decrease by 29% relative to 1990, and by 35% by 2035 relative to 2016 levels.

Under the 2017 LTEP fuels Outlook targets it is projected that integrated energy sector GHG emissions would remain well below the economy-wide emission targets. Success towards the 2030 economy-wide target will depend on how emissions actually develop in the energy sector, success in decreasing emissions in other non-energy sectors (e.g., agriculture). Another factor that should be considered when assessing the 2030 target is that Ontario intends to link its cap and trade program with California and Quebec, allowing us to access allowances related to potentially cheaper emissions reductions in other jurisdictions

Commented [HT10]: Is this confirmed? The targets on the chart are for economy wide emissions not just energy. When others added, is it still projected to be under?

Commented [LH11]: The 2017 LTEP only speaks to energy related emissions. Emissions from non-energy sources such as process emissions from manufacturing, solvents, agriculture and waste are not included in the integrated energy emissions. ENERGY does not have data on these emissions sources.

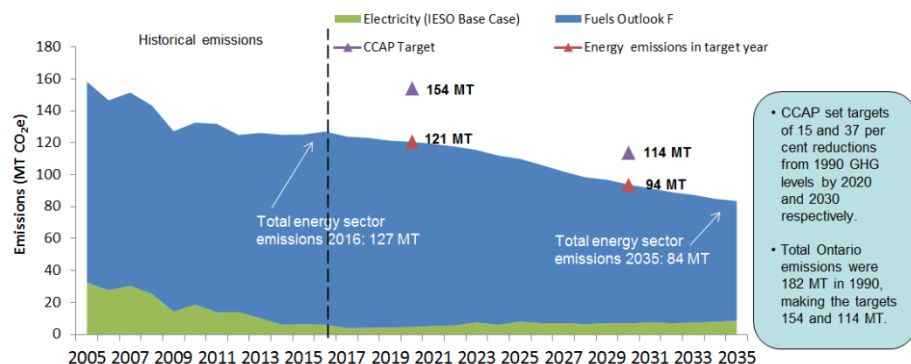
It is expected that sector participants and stakeholders will be looking at the alignment of the demand and supply outlooks in the 2017 LTEP and the government's overall GHG emission reduction targets. Industry and eNGO analysts may be skeptical of the LTEP's presentation of the forecasted fuel demand and GHG emissions reductions without a corresponding significant increase in the associated electricity demand due to incremental electrification.

However, this risk is mitigated by the uncertainty that exists in the energy sector with respect to the future penetration of potentially disruptive technologies for distributed supply, storage, and thermal energy (i.e., geothermal heat pumps, air source heat pumps and more passive energy systems such as solar hot water heaters); and is consistent with the messaging on planned flexibility for the system.

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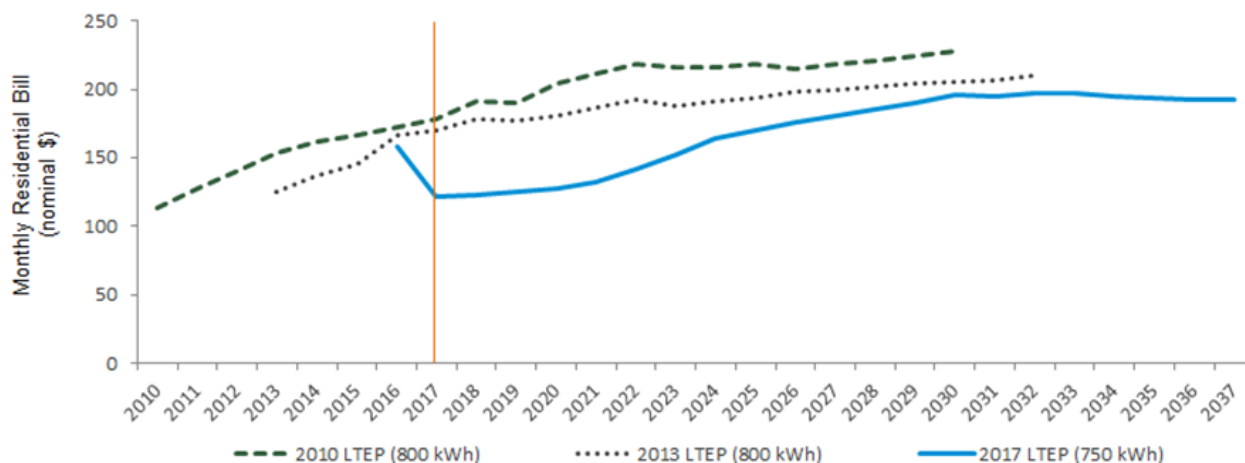
Actual electricity emissions over the longer-term will be impacted by a number of factors including electrification, the development and commercialization of new disruptive technologies, and the introduction of new market based mechanisms. The Ministry will continue to work with MOECC and other partner ministries on the development and implementation of initiatives to meet emissions reduction targets for the energy sector.

Typical Residential Bills

Typical Residential Electricity Bill

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	2017 July (No OFHP)	2017 July (OFHP)	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037
Monthly Bill	162	121	123	125	128	132	142	152	164	171	176	181	186	191	196	195	197	197	195	193	193	193
per cent Change		-25%	2%	2%	2%	4%	7%	7%	7%	4%	3%	2%	3%	3%	3%	0%	1%	0%	-1%	-1%	0%	0%

Note: With the exception of 2017, estimated bills reflect annual averages for the 2017 LTEP figures above.

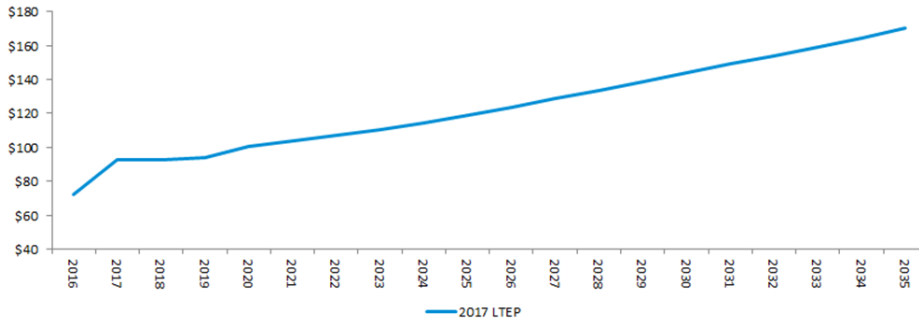
The OFHP has a significant impact on the modelling of the typical residential electricity bill. The modelling assumptions for 2017 LTEP Residential Electricity Price Forecast include benefits from implementing IESO's Market Renewal which includes a number of initiatives focused on more efficiently meeting demand; and Ontario's Fair Hydro Plan (OFHP), which lowers electricity bills by 25% for a typical customer. Following the four year inflationary cap, typical residential electricity bills would increase at an average rate of about 5% over 7 years from the end of the inflationary cap until the recovery period (i.e., 2021-2027), which is lower than previously forecast.

The OEB will continue to set rates as it does now based on demand and cost estimates. The residential bill outlook above includes assumptions such as the impacts of cap and trade and that generation assets will continue to be available for the duration of the planning outlook among other things (See Appendix B- Key Modelling Assumptions).

Since the initial implementation of the OFHP, the Ministry has continued to investigate ways to take costs out of the system as well as work to implement initiatives such as the IESO Market Renewal. While cost saving initiatives require implementation over a longer time horizon (e.g. OEB work with LDCs on efficiency), are expected to have positive impacts on system costs it is difficult to ascribe firm dollar projections for the purposes of modelling long-term outlooks. It should be noted that changes to demand, interest, financing, technology performance and system cost assumptions can significantly impact this price forecast.

Typical Residential Natural Gas Bill

Typical Residential Natural Gas Bill (with tax, nominal \$ per month)



The outlook for Residential Natural Gas bills is expected to increase due to increasing commodity price for conventional natural gas; increasing cost of emission allowances for conventional gas; and further substitution of higher-cost RNG to support reductions in GHG emissions. Note: The above chart assumes a constant monthly consumption each year.

There would be similar trends in the cost of transportation fuels (e.g., gasoline) due to higher commodity costs and emission allowances, and substitution for higher-cost renewable sources (e.g., ethanol blending). The Ministry is not proposing to include a natural gas cost outlook in the 2017 LTEP.

Funding from the Greenhouse Gas Reduction Account (GGRA) could help mitigate the cost increases related to RNG for natural gas consumers.

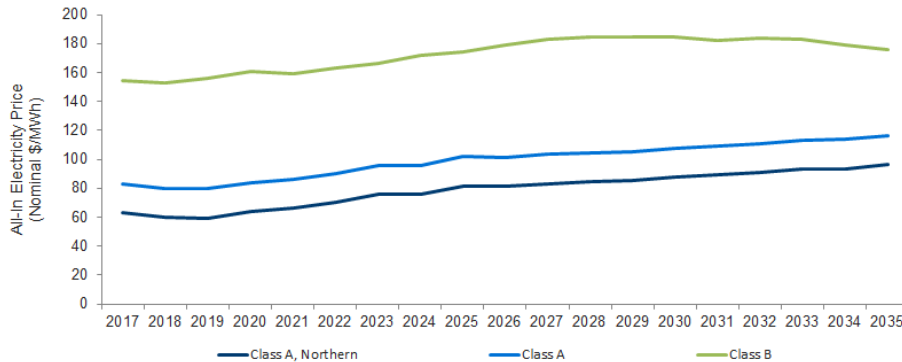
Large Industrial and Small-Medium Enterprise Electricity Costs

The 2017 LTEP price outlook for an illustrative large business (i.e., Class A electricity consumers) and small and medium enterprises (SMEs; i.e., Class B electricity consumers) reflects average increases in line with inflation over the forecast period.

The actual commodity price for large businesses is dependent on their operational requirements and ability to shift electricity consumption to off-peak hours.

SMEs are not eligible for the refinancing of Global Adjustment (GA) under Ontario's Fair Hydro Plan, but are benefiting from the tax-basing of social programs and will benefit from the elimination of the Debt Retirement Charge (DRC) in April 2018. In addition, ENERGY will work with Ministry of Economic Development and Growth (MEDG) and other ministries to identify opportunities to decrease electricity costs for small and medium-sized enterprises (SMEs) that currently do not benefit from rate mitigation programs.

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Note: The outlook above reflects commodity prices based on forecast HOEP and GA averaged across Class A and Class B. Actual prices for Class A are dependent on each consumer's ability to shift consumption to off-peak hours to reduce their GA under the Industrial Conservation Initiative (ICI). Class A above reflects a transmission-connected facility. Participants in the Northern Industrial Electricity Rate Program (NIERP), which is funded through provincial revenues, receive a \$20/MWh reduction. Illustrative distribution charge is based on a 500 kW consumer connected to Toronto Hydro operating 55% of the time. Line losses are excluded.

Stakeholder and Partner Considerations:

General public (including residential and small businesses) – Neutral to negative: it is expected that the general public will be primarily interested in electricity cost outlooks, and may be concerned about projected increases post-2021. The public may also be interested in supply choices, conservation and support programs and consequences with regards to natural gas costs, emissions, safety (nuclear), and local economic development opportunities/consequences.

Large Industrial and Commercial Consumers – Neutral to negative: it is expected that industrial and commercial consumers will be most interested in energy cost certainty during Ontario's transition to decarbonisation, and will be in general supportive of conservation initiatives. MEDG / Ministry of Research, Innovation and Science (MRIS) advise that some stakeholders will argue that the LTEP does not go far enough to make rates affordable and competitive with other jurisdictions and that new industry/ SME programs are needed to help Ontario's industry regain competitiveness, attract capital investment, and retain businesses / jobs in Ontario. Industrial consumers could criticize the elimination of incentives for behind the meter generation (BMG) projects that use supplied fossil fuels. To address concerns, ENERGY plans to highlight in the 2017 LTEP, and IESO will implement a communications plan, to make businesses aware that they have until July 1, 2018 to submit applications to IESO and that waste energy recovery projects and projects using renewable sources continue to be eligible conservation measures.

Tenants – Mixed: the Federation of Rental Housing Providers of Ontario (FRPO) and Housing Services Corporation (HSC) were supportive of conservation but concerned about the upfront capital required for energy retrofits. Based on feedback, it is expected that FRPO will be interested in the way that affordability and conservation initiatives will help low-income tenants in the rental housing sector who are not in sub-metered units.

Commented [AH(18)]: MO Comment: Flag concern with end of natural gas CHP? Know it was in last submission, but probably worth highlighting.

CEEB Response: Addressed

Northern communities – Neutral to negative: Northern communities raised concerns about the impact of electricity delivery costs, declining reliability, capacity constraints, and the costs of system expansion/enhancement on regional economic development.

Indigenous communities – Positive: First Nations and Métis should be generally supportive as the LTEP initiatives will respond to feedback received about energy costs, need for support for community energy plan implementation and small-scale, local energy opportunities, as well as continued support for conservation.

eNGOs – Mixed: Environmental groups will be supportive of conservation, renewables, and continued development of the clean-tech sector. However, they may express disappointment regarding the commitment to nuclear refurbishment, the emphasis on electricity, and the forecasted increase in GHG emissions from the electricity sector over the planning horizon.

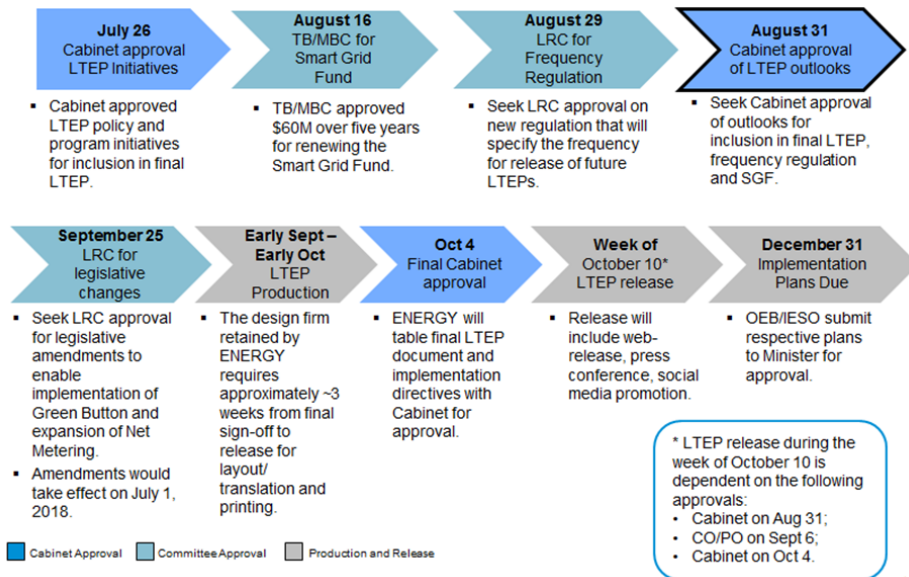
Natural Gas Utilities – Neutral to positive: it is expected that utilities will be interested in incentives for compressed and renewable natural gas and demand side management, and other opportunities for innovation.

LDCs – Mixed: LDCs will be supportive of an environment that considers removal of regulatory barriers in the industry and provides the ability to innovate. There is also an emphasis of cost savings and efficiencies for the sector, and this will likely cause mixed reactions amongst LDCs. LDC's reaction is expected to be neutral on the electricity demand and total cost outlooks.

Municipalities – Mixed: Municipalities raised concerns over high electricity rates and requested greater transparency regarding system costs, global adjustment, and rate relief measures. Municipalities that support certain types of generation may be disappointed by a technology neutral approach. Municipalities are expected to be supportive of this LTEP taking a more holistic view of energy including natural gas. The Ministry briefed the Association of Municipalities of Ontario (AMO) on LTEP in April 2017.

Delivery:

Following approvals the Ministry will develop the final LTEP document and OEB and IESO Implementation directives and report back to Cabinet for approval.



Risks and Considerations:

Climate Change – It is anticipated that there will be increased public interest in the 2017 LTEP over previous plans given the connection to Ontario’s Climate Change Strategy, cap and trade program and Climate Change Action Plan (CCAP). It is expected that the plan will be reviewed by some stakeholders to assess consistency with the government’s commitments under the CCAP.

Rate Impacts – The initiatives to be announced under the 2017 LTEP are generally expected to provide value to the electricity system and reduce rates compared to previous forecasts, although the 2017 LTEP will confirm annual increases in bills through 2035. However, while the fuels Outlook demonstrates a decline in GHG emissions, it will have cost implications for consumers of fuels (i.e., transportation and home heating), which could generate a negative response from the public and stakeholders. In addition, the fuels Outlook does not include significant electrification of heating, industrial processes and public transit given the degree of uncertainty present over the planning cycle. There is a risk that if the electricity demand from these sources materializes, and can’t be met through alternative means (e.g., distributed generation etc.), there may be a need to procure additional supply which would have implications for electricity rates.

Linkages:

Ontario’s Fair Hydro Plan – On June 1, 2017, the *Ontario Fair Hydro Plan Act, 2017* became law, reducing electricity bills for all residential consumers across the province. As many as half a million small businesses and farms are also benefiting. The OFHP also helps electricity consumers by enhancing a number of electricity support programs. The OFHP

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initiatives will feature prominently in the province's next LTEP and will have an impact on the province's energy planning activities for decades.

IESO Market Renewal – The IESO has begun a Market Renewal initiative to redesign the province's wholesale electricity markets. Market Renewal is intended to result in a more competitive marketplace that efficiently meets system needs at the lowest cost and ensures Ontario's climate change commitments are met. It will also help Ontario prepare for the future by creating a framework that can effectively incorporate new and emerging technologies (e.g., non-GHG emitting generating resources, etc.). In addition, this initiative forms a key component of Ontario's plan to bring down the cost of electricity and is expected to save up to \$5.2 billion over a 10-year period starting in 2021. The IESO is working closely with partners in the electricity sector in the development of Market Renewal.

Cap and Trade – The Cap and Trade Program is expected to increase the competitiveness of non-emitting electricity generation and clean imports, as well as more efficient natural gas generation. Cap and Trade also affects the price consumers pay for fossil fuels such as natural gas, gasoline, diesel and propane. Ontario successfully administered its first two quarterly cap and trade auctions on March 22, 2017 and June 6, 2017. All current allowances offered at both auctions were sold along with a portion of the offered future allowances, generating an estimated total of \$976 million in proceeds for the Province.

Climate Change Action Plan – Released in summer 2016, the CCAP reiterated the 2016 Budget commitment to greenhouse gas emissions reductions and stated that Ontario intends to invest in initiatives that both reduce GHG emissions and ensure that the net impact of cap and trade would not result in an overall increase in electricity costs for commercial and industrial consumers.

Long-term Infrastructure Plan – The Ministry of Infrastructure is developing the Province's Long-Term Infrastructure Plan (LTIP) for release by the end of 2017. As articulated in the Infrastructure for Jobs and Prosperity Act, 2015, at minimum the LTIP is to include a description of the state of the infrastructure wholly or partly owned by the government; a description of the government's anticipated infrastructure requirements, including improvements to existing infrastructure assets and the acquisition of new infrastructure assets, for at least the 10 years following the development of the plan; a strategy to meet the infrastructure requirements; and any other information that the Minister determines should be included in the plan (e.g., commitments to regularly assess and monitor the implementation of the LTIP).

Terms you need to know

- **Global Adjustment (GA)** – Amount that accounts for differences between the market price of electricity and rates paid to regulated and contracted generators and for conservation programs. The GA is collected from all electricity ratepayers in Ontario.
- **Local Distribution Companies (LDCs)** – Local electricity utilities, responsible for distributing power from transmission lines to people's homes (e.g., Toronto Hydro, etc.)
- **Ontario Power Generation (OPG)** – A business corporation owned by the province that owns and operates generation assets, including nuclear and hydro, and generates

almost half of Ontario's electricity.

- **Ontario Energy Board (OEB)** – A Crown Agency that independently regulates Ontario's electricity and natural gas sectors in the public interest. Implements an open and transparent process to allow for stakeholders to comment on various items.
- **Independent Electricity System Operator (IESO)** – An independent corporation and agency of the Ministry that operates the electricity market in Ontario. Balances the supply of and demand for electricity in Ontario and then directs its flow across the province's transmission lines, including interties with other jurisdictions.

DRAFT

UNDER DEVELOPMENT

DRAFT

APPENDIX A: Multi-Year Action Plan (15.11 Long-Term Energy Plan and Related Initiatives)

Below is an extract taken from the MYAP which demonstrates the overall strategic plan for the initiative that this policy submission supports. This excerpt represents the approved plan to date, and may not reflect the specific policy and delivery timelines identified in the Cabinet Minute above.



MYAP Slice 2017-08-16

KEY ACTIVITIES	YEAR 1 (2014-2015)	YEAR 2 (2015-2016)	YEAR 3 (2016-2017)	YEAR 4 (2017-2018)	YEAR 5 (2018-2019)	GOVERNANCE AND RISKS
	A M J J A S O N D J F M	A M J J A S O N D J F M	A M J J A S O N D J F M	A M J J A S O N D J F M	A M J J A S O N D J F M	
15.11 Long-Term Energy Plan (LTEP) and Related Initiatives Pillar: Managing Ontario's Energy Resources	LTEP Progress	Sustainable - Electricity Supply ON Conservation First Agenda Conservation First Leg Intro	Province-wide consultation Home Energy - Retrofit Launch IESO doc. initiates planning	LTEP (Part 2) IESO OEB Imp. Plans to Min. Public release of LTEP Quebec RFP with US States LTEP Freq. Reg. Approval of LTEP		Lead: ENERGY Supporting: MOECC Risk Categories: Delivery / Operational, Stakeholder / Perception Last updated: 05-06-17 Increased Risk Status 

Appendix B: Key Modelling Assumptions [all TBC]

Outlook	Key Assumptions
Electricity Supply	<u>Nuclear</u> - Refurbishment schedule reflects OPG's current business plan and the amended Bruce refurbishment schedule. - Pickering is assumed to operate to 2022/2024. <u>Renewables and Energy from Waste</u> - Suspension of LRP II and EFW. - FIT 5 and microFIT 2017 are the remaining renewable programs to be procured that are not yet online or fully contracted. <u>Electricity Trade Agreements</u> - Ontario-Quebec (2.3 TWh per year from 2017 to 2022 inclusive, 500 MW capacity per winter December 2016 to March 2023 from Ontario to Quebec and 500 MW Quebec to Ontario. Discussions with Quebec on an extended agreement not reflected in supply forecast.
Electricity Demand	- Electricity demand based on OPO Outlook B, with the addition of EVs (i.e., 2.4 million EVs by 2035). - Not included in proposed modelling approach, but reflected in FTR Outlook F Targets model and associated GHG reductions: - Public Transit Electrification: Incremental 39,000,000 trips using electrified public transit - Heating and Industrial Electrification: 2,100,000 households upgrade/switch from natural gas to electricity for heating; 80 million square metres of commercial floor space switches from natural gas to electricity for heating; 57 PJ of industrial fossil fuel demand switches to electric equivalent. - Conservation: Reflects 2013 LTEP energy efficiency target of 30 TWh by 2032 and assumes that the near term target set in the Conservation First Framework and Industrial Accelerator Program of 8.7 TWh will be achieved by 2020; and - Demand Response (DR): any DR currently procured through the DR auction would continue to be available in future auctions.
Fuels Demand	- Building Envelope Improvements: 1,100,000 single family fossil-fuel heated dwellings improve building envelope to reduce heating load by 20 GJ/year 400,000 multi-family fossil fuel heated dwellings improve building envelope to reduce heating load by 9 GJ/year 12% reduction in heating load for fossil-fuel heated commercial

Commented [CQ20]: CRED is proposing previous edit that did not get incorporated.

Over 25 MW of microFIT contracts have been executed as of Aug 4 2017 with just over 24 MW of capacity remaining under the 2017 target.

Commented [HT21]: Please provide updated assumptions

Outlook	Key Assumptions
	buildings – Equipment Efficiency Improvements: ○ 8.3 PJ of reduced residential natural gas use ○ 13 PJ of reduced commercial natural gas use ○ 32 PJ of reduced industrial natural gas use – Transportation Sector Switching: ○ Additional 1.7 billion litres of ethanol ○ Additional 2.2 billion litres of biodiesel /renewable diesel ○ Switching from diesel to natural gas / hydrogen / propane, etc. ○ Additional urban trips on buses (instead of cars) – Renewable Natural Gas (NG) ○ 170 PJ of RNG injected into the system – Electrification: Vehicles ○ Additional 1,400,00 light-duty electric vehicles (EVs) ○ Additional 30,400 heavy duty EVs – Not included in proposed modelling approach, but reflected in FTR Outlook F Targets model and associated GHG reductions: ○ Public Transit Electrification: Incremental 39,000,000 trips using electrified public transit ○ Heating and Industrial Electrification: 2,100,000 households upgrade/switch from natural gas to electricity for heating; 80 million square metres of commercial floor space switches from natural gas to electricity for heating; 57 PJ of industrial fossil fuel demand switches to electric equivalent.
Price	– Reflects changes related to the partial GA refinancing under the OFHP. – Reflects Ontario Power Generation (OPG) smoothed rates. – Assumes the generation assets will continue to be available for the duration of the planning outlook, consistent with the OFHP. – Benefits from implementing IESO's Market Renewal which includes a number of initiatives focused on more efficiently meeting demand; – Natural gas price forecast is based on the Sproule projection of February 2017. – Carbon price is based on the actual floor price for the March 2017 cap and trade auction, inflated at 5% as per the cap and trade regulation and 2% inflationary increase. – Updated transmission rates to reflect current application before the

Commented [HT22]: Energy: Does the model take into account projected impacts of the proposed cap and trade linking? Allowance costs are anticipated to decline. Please work with MOECC to confirm any need to incorporate changes to this assumption.

Commented [LH23]: Yes, the price is reflective of linking. The floor price and increases are set in regulation and were developed to be consistent with Quebec and California's floor price levels.

Outlook	Key Assumptions
	OEB for 2017/2018.

DRAFT