# **ONTARIO FINANCES**



QUARTERLY UPDATE - JUNE 30, 2013



FISCAL SUMMARY			2013–14	
(\$ Millions)	Interim 2012–13	Budget Plan	Current Outlook	In-Year Change
Revenue	114,223	116,845	116,845	_
Expense	i			
Programs	113,633	116,983	116,983	_
Interest on Debt <sup>1</sup>	10,372	10,605	10,605	_
Total Expense	124,005	127,588	127,588	_
Reserve	-	1,000	1,000	_
SURPLUS / (DEFICIT)	(9,782)	(11,743)	(11,743)	_

Interest on debt expense is net of interest capitalized during construction of tangible capital assets of \$241 million in 2012–13 and \$271 million in 2013–14.

#### **2013–14 FISCAL OUTLOOK**

The government is projecting an \$11.7 billion deficit for 2013–14, consistent with the 2013 Ontario Budget.

Continued global economic uncertainty will remain a challenge to the Province's fiscal plan. Since the 2013 Budget, expectations for global economic growth have weakened as there are considerable risks to growth, including a slowdown in several key emerging market economies. Forecasts of United States economic growth have also been reduced. However, recently there are encouraging signs that U.S. growth is picking up.

Managing growth in program spending remains a key component of the Province's fiscal plan. The government has indicated that engaging the public on the future of their public services requires an ongoing dialogue and the government is committed to consulting the public in this regard.

Key changes to expense projections for the period through the end of June include funding for the operations of the Ontario Northland Transportation Commission at a level consistent with prior years and assistance to those communities impacted by flooding in April. All these expense changes have been offset from elsewhere within the fiscal plan. No change in overall expense is projected.

As the Province moves forward through a sensitive economic recovery, the government will continue its balanced approach towards eliminating the deficit. To this end, the 2013–14 outlook maintains a \$1.0 billion reserve and the remaining contingency funds to protect the fiscal plan against any adverse changes in the Province's revenue and expense.

Further details on the Province's fiscal plan will be provided in future fiscal updates.

Note: Numbers may not add due to rounding.

# **FISCAL PERFORMANCE**

### **REVENUE**

The 2013–14 revenue outlook, at \$116,845 million, remains unchanged from the 2013 Budget.

There are considerable risks around the revenue outlook. Since the 2013 Budget, average private sector economic forecasts for 2013 and 2014 have been revised downward slightly. In addition, early tax assessment information for income tax and sale tax revenues suggests both upside and downside risks with respect to 2012 revenue performance. The government will continue to monitor economic and revenue developments and will provide further details in future fiscal updates.

### **TOTAL EXPENSE**

The 2013–14 total expense outlook, at \$127,588 million, is unchanged from the projection in the 2013 Budget. Key changes to expense projections since the 2013 Budget include:

- ◆ An increase of \$75.0 million in **Ministry of Northern Development and Mines expense**, as a result of funding, consistent with prior years, to meet health and safety requirements, payroll and supplier obligations and to maintain operations for the Ontario Northland Transportation Commission. The government continues to transform the ONTC and will ensure that the voices of northern municipalities, Aboriginal communities and key industrial stakeholders are heard.
- ♦ An increase in **Ministry of Municipal Affairs and Housing expense** of up to \$18.0 million to provide financial assistance to a number of municipalities and victims affected by the spring flooding in Central, Eastern and Northern Ontario through the Ministry of Municipal Affairs and Housing's Ontario Disaster Relief Assistance Program.
- ♦ A decrease of up to \$18.0 million in the **contingency funds** to offset the expense increase in the Ministry of Municipal Affairs and Housing.
- ♦ A decrease of \$75.0 million in the **transition fund** to offset the expense increase in the Ministry of Northern Development and Mines.
- ♦ Interest on debt expense is unchanged from the 2013 Budget forecast.

## RESERVE AT \$1.0 BILLION

The 2013 Budget included a \$1.0 billion reserve in 2013–14 to protect the fiscal plan from the potential impact of external events that could deteriorate the Province's fiscal performance and to help ensure the achievement of the government's fiscal target. The full amount of the reserve remains available to protect the fiscal plan from any unforeseen events.

Review	of Selected	Financial	and E	Economic	Statistics <sup>1</sup>
(\$ Million	ns)				

	2009-10 <sup>2</sup>	2010–11	2011–12	Interim 2012–13	Current Outlook 2013–14
Revenue	96,313	107,175	109,773	114,223	116,845
Expense					
Programs	106,856	111,706	112,660	113,633	116,983
Interest on Debt <sup>3</sup>	8,719	9,480	10,082	10,372	10,605
Total Expense	115,575	121,186	122,742	124,005	127,588
Reserve	_	_	_	_	1,000
Surplus / (Deficit)	(19,262)	(14,011)	(12,969)	(9,782)	(11,743)
Net Debt <sup>4</sup>	193,589	214,511	235,582	252,790	272,810
Accumulated Deficit	130,957	144,573	158,410	168,192	179,935
Gross Domestic Product (GDP) at Market Prices <sup>5</sup>	594,644	625,108	655,125	674,899	695,352
Household Income	410,859	423,685	441,639	455,947	468,636
Ontario Population (000s) – July 1	13,069	13,224	13,366	13,506	13,632
Net Debt per Capita (dollars)	14,813	16,222	17,625	18,717	20,012
Household Income per Capita (dollars)	31,438	32,040	33,041	33,759	34,377
Interest on Debt as a per cent of Revenue	9.1	8.8	9.2	9.1	9.1
Net Debt as a per cent of GDP <sup>5</sup>	32.6	34.3	36.0	37.5	39.2
Accumulated Deficit as a per cent of GDP <sup>5</sup>	22.0	23.1	24.2	24.9	25.9

Revenue and expense have been restated to reflect a fiscally neutral accounting change for the revised presentation of education property taxes, as described in the 2010 Ontario Budget, a fiscally neutral accounting change related to the reclassification of government agencies and organizations as described in the 2011 Ontario Economic Outlook and Fiscal Review, and a fiscally neutral reclassification of a number of tax measures that are transfers or grants, as described in the 2012 Ontario Budget.

Starting in 2009–10, investments in minor tangible capital assets owned by the Province were capitalized and amortized to expense. All capital assets owned by consolidated organizations are being accounted for in a similar manner.

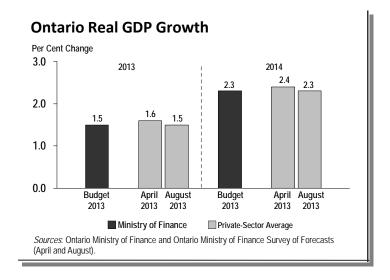
Interest on debt is net of interest capitalized during construction of tangible capital assets of \$148 million in 2009–10, \$203 million in 2010–11, \$234 million in 2011–12, \$241 million in 2012–13 and \$271 million in 2013-14.

Starting in 2009–10, Net Debt includes the net debt of hospitals, school boards and colleges consistent with Public Sector Accounting Board standards.

Gross Domestic Product amounts are based on Statistics Canada's new, revised international standard for economic accounts – the SNA 2008 (System of National Accounts), which includes major conceptual, classification and methodological improvements.

## **ONTARIO ECONOMIC OUTLOOK**

The Ontario economy continues to grow in a challenging global environment, although the pace of growth remains modest. Since the 2013 Budget, expectations for global economic growth have moderated. The International Monetary Fund, in its July Global Outlook, lowered projected growth for the world economy from 3.3 per cent to 3.1 per cent. The average forecast for 2013 real GDP growth in the United States, Ontario's largest trading partner, has fallen from 2.1 per cent at the time of the 2013 Budget to 1.5 per cent.



As of August 8, 2013, private-sector forecasters, on average, project Ontario real GDP will increase by 1.5 per cent in 2013, down slightly from a 1.6 per cent increase expected at the time of the 2013 Budget. Private-sector forecasts for Ontario real GDP growth in 2014 have eased slightly, now averaging 2.3 per cent, down from 2.4 per cent at the time of the Budget. While private-sector forecasts have eased since the time of the Budget, they remain in-line with the Ministry of Finance's 2013 Budget planning projection.

### **ONTARIO REAL GDP**

♦ In the first calendar quarter of 2013, Ontario's real GDP increased at a 1.0 per cent annualized rate, after edging up at a 0.6 per cent annualized rate in the fourth quarter of 2012. Ontario's real GDP has increased 8.3 per cent since the recession ended in the second quarter of 2009 and is now 2.7 per cent above the pre-recession level set in the second quarter of 2008.

## **LABOUR MARKET**

- ◆ Ontario employment increased 0.5 per cent in the second (calendar) quarter of 2013, following a 0.2 per cent gain in the first quarter. As of July 2013, Ontario employment was 167,900 (+2.5 per cent) net jobs above the pre-recession peak reached in September 2008.
- ♦ The unemployment rate was 7.6 per cent in July, well below the recessionary high of 9.4 per cent in June 2009.

### **RETAIL SALES**

♦ Ontario retail sales over the first two months of the second quarter grew 1.3 per cent above the first quarter average. Over the first five months of 2013, retail sales are up 0.5 per cent compared to the same period in 2012.

#### INFLATION

♦ The Ontario Consumer Price Index (CPI) rose 0.7 per cent (year-over-year) in the second quarter of 2013, the slowest rate of inflation since the third quarter of 2009. Lower prices for gasoline and clothing contributed to the slower overall rate of inflation for the quarter.

# HOUSING MARKET

- ♦ Ontario home resales advanced by 5.3 per cent in the second quarter, after edging up by 0.4 per cent in the previous quarter. On a year-to-date basis, Ontario home resales were down 6.8 per cent in the first half of 2013 compared to the same period in 2012.
- Ontario housing starts increased 2.1 per cent in the second quarter, following a decline of 18.2 per cent in the previous quarter.

### MANUFACTURING SALES AND INTERNATIONAL EXPORTS

- Ontario manufacturing sales over the first two months of the second quarter advanced by 1.6 per cent above the first quarter average. On a year-to-date basis, manufacturing sales were down 2.4 per cent compared to the first five months of 2012.
- ♦ Ontario international goods exports (on a customs basis¹) increased 4.0 per cent in the second quarter of 2013 following a 1.4 per cent advance in the previous quarter. Ontario international goods imports rose by 2.3 per cent in the second quarter, following a 2.0 per cent rise in the first quarter.

<sup>&</sup>lt;sup>1</sup> Seasonally adjusted by the Ontario Ministry of Finance.

# KEY ECONOMIC INDICATORS (Seasonally adjusted per cent change from previous period, unless indicated otherwise)

		Annual	Annual	<u> </u>		Quarterly		
		2011	2012	2012:Q1	2012:Q2	2012:Q3	2012:Q4	2013:Q1
<b>Gross Domestic Product</b>								
Real GDP	Ontario	1.8	1.5	0.3	0.5	0.2	0.1	0.2
Nominal GDP	Ontario	4.8	3.0	0.8	0.6	0.6	0.1	8.0
		Annual	Annual	<u> </u> 	M	onthly 20	13	
		2011	2012	Mar	Apr	May	June	July
Other Indicators (Seasonally Ad	justed)							
Labour Markets								
Labour Force (Change in 000s)		65.1	55.5	-21.3	4.4	22.9	4.3	3.4
Employment (Change in 000s)		121.3	52.4	-17.4	3.8	50.6	-8.2	-10.6
Unemployment Rate (%)		7.8	7.8	7.7	7.7	7.3	7.5	7.6
Household Sector			į					
Retail Sales		3.6	1.6	0.3	-0.1	1.8	N/A	N/A
Housing Starts <sup>1</sup>		12.2	13.2	-14.2	-12.4	44.9	-11.4	-1.2
MLS Home Resales		2.6	-2.1	0.9	1.8	3.5	1.7	N/A
Manufacturing Sales		6.3	5.3	-0.2	-0.8	1.9	N/A	N/A
Transportation Equipment		5.8	17.2	-0.4	-1.1	1.1	N/A	N/A

1.4

1.0

0.4

0.5

1.3

N/A

**Consumer Price Index<sup>2</sup>** 

3.1

Monthly housing starts are expressed at a seasonally adjusted annual rate.

<sup>&</sup>lt;sup>2</sup> Per cent change from a year earlier, data not seasonally adjusted.

N/A = Data not available.

Sources: Statistics Canada, Ontario Ministry of Finance, Canada Mortgage and Housing Corporation and Canadian Real Estate Association.

# ONTARIO FINANCES FINANCIAL TABLES

(\$ Millions)		 	2013–14	
	Interim	Budget	Current	In-Year
	2012–13	¦ Plan	Outlook	Change
Taxation Revenue		!		
Personal Income Tax	26,147	27,578	27,578	-
Sales Tax	21,107	21,856	21,856	-
Corporations Tax	11,993	11,269	11,269	-
Education Property Tax <sup>1</sup>	5,678	5,694	5,694	-
Employer Health Tax	5,184	5,318	5,318	-
Ontario Health Premium	3,093	3,226	3,226	-
Gasoline Tax	2,367	2,377	2,377	-
Land Transfer Tax	1,459	1,382	1,382	-
Tobacco Tax	1,143	1,123	1,123	-
Fuel Tax	707	719	719	-
Beer and Wine Tax	569	574	574	-
Electricity Payments-In-Lieu of Taxes	362	366	366	-
Other Taxes	475	493	493	
	80,282	81,975	81,975	
Government of Canada		!		
Canada Health Transfer	11,396	12,067	12,067	-
Canada Social Transfer	4,591	4,727	4,727	-
Equalization	3,261	3,169	3,169	-
Infrastructure Programs	138	145	145	-
Labour Market Programs	912	905	905	-
Social Housing	476	468	468	-
Wait Times Reduction Fund	97	97	97	-
Other Federal Payments	839	897	897	-
·	21,710	22,475	22,475	-
Government Business Enterprises				
Ontario Lottery and Gaming Corporation	1,798	2,020	2,020	-
Liquor Control Board of Ontario	1,706	1,747	1,747	-
Ontario Power Generation Inc. and Hydro One Inc.	968	712	712	-
•	4,472	4,479	4,479	-
Other Non-Tax Revenue	•		•	
Reimbursements	948	973	973	_
Vehicle and Driver Registration Fees	1,163	1,273	1,273	_
Electricity Debt Retirement Charge	957	957	957	_
Power Supply Contract Recoveries	1,262	1,274	1,274	_
Sales and Rentals	1,124	1,075	1,075	-
Other Fees and Licences	761	821	821	_
Net Reduction of Power Purchase Contract Liability	263	243	243	_
Royalties	242	242	242	_
Miscellaneous Other Non-Tax Revenue	1,039	1,058	1,058	_
THE CONTROL OF THE TAX INCVOING	7,759	7,916	7,916	
TOTAL REVENUE	114,223	116,845	116,845	

<sup>1</sup> Education Property Tax revenue is net of the property tax credit component of the Ontario Energy and Property Tax Credit and the Ontario Senior Homeowners' Property Tax Grant.

Note: Numbers may not add due to rounding.

# **TOTAL EXPENSE**

(\$ Millions)		 	2013–14	
	Interim 2012–13	Budget Plan	Current Outlook	In-Year Change
Ministry Expense		:		
Aboriginal Affairs <sup>1</sup>	66.2	64.7	64.7	-
Agriculture and Food / Rural Affairs <sup>1</sup>	1,028.7	1,034.5	1,034.5	-
Attorney General	1,698.2	1,751.3	1,751.3	-
Board of Internal Economy	200.0	200.0	200.0	-
Children and Youth Services	4,007.2	4,160.9	4,160.9	-
Citizenship and Immigration	121.7	104.0	104.0	-
Community and Social Services	9,769.5	10,173.1	10,173.1	-
Community Safety and Correctional Services	2,294.7	2,326.1	2,326.1	-
Consumer Services	20.4	24.0	24.0	-
Economic Development Trade and Employment / Research and Innovation <sup>1</sup>	972.9	911.0	911.0	-
Education <sup>1</sup>	23,548.4	24,147.0	24,147.0	-
Energy <sup>1</sup>	382.6	339.6	339.6	-
Environment <sup>1</sup>	486.0	495.2	495.2	-
Executive Offices	30.2	30.8	30.8	-
Finance <sup>1</sup>	911.3	1,043.8	1,043.8	-
Francophone Affairs, Office of	5.2	5.0	5.0	-
Government Services <sup>1</sup>	1,150.7	1,064.4	1,064.4	_
Health and Long-Term Care	47,774.2	48,854.9	48,854.9	_
Infrastructure <sup>1</sup>	43.2	351.0	351.0	-
Labour	286.9	305.7	305.7	-
Municipal Affairs and Housing <sup>1</sup>	809.0	789.6	789.6	-
Natural Resources <sup>1</sup>	711.3	715.6	715.6	-
Northern Development and Mines	770.8	724.6	799.6	75.0
Tourism, Culture and Sport <sup>1</sup>	1,441.0	1,193.3	1,193.3	-
Training, Colleges and Universities <sup>1</sup>	7,363.5	7,664.7	7,664.7	-
Transportation	2,533.9	2,767.1	2,767.1	-
Interest on Debt <sup>2</sup>	10,372.0	10,605.0	10,605.0	-
Other Expense	5,206.0	6,741.2	6,666.2	(75.0)
Year-End Savings <sup>3</sup>	_	(1,000.0)	(1,000.0)	-
TOTAL EXPENSE	124,005.5	127,588.1	127,588.1	-

Details on other ministry expense can be found in the Other Expense table.

*Note:* Numbers may not add due to rounding.

<sup>&</sup>lt;sup>2</sup> Interest on debt expense is net of interest capitalized during construction of tangible capital assets of \$241 million in 2012–13 and \$271 million in 2013–14.

<sup>&</sup>lt;sup>3</sup> As in past years, the Year-End Savings provision reflects anticipated underspending that has historically arisen at year-end due to factors such as program efficiencies, and changes in project start-ups and implementation plans.

# **O**THER **E**XPENSE

(\$ Millions)		1	2013–14	
	Interim 2012–13	Budget Plan	Current Outlook	In-Year Change
Ministry Expense				
Aboriginal Affairs				
One-Time Investments – Settlements	0.0	-	-	-
Agriculture and Food / Rural Affairs				
Time-Limited Investments in Infrastructure	18.6	7.0	7.0	-
Time-Limited Assistance	10.0		-	-
Economic Development, Trade and Employment / Research and Innovation				
Time-Limited Investments for Youth	-	50.0	50.0	-
Education				
One-Time Savings – Labour Savings	(1,133.0)	-	-	-
Teachers' Pension Plan <sup>1</sup>	895.0	939.0	939.0	-
Energy				
Ontario Clean Energy Benefit	1,029.4	1,040.0	1,040.0	-
Environment				
Time-Limited Investments	77.8	-	-	-
Finance		i I		
Ontario Municipal Partnership Fund	592.2	568.9	568.9	-
Operating Contingency Fund	50.0	500.0	482.0	(18.0)
Power Supply Contract Costs	1,262.0	1,274.0	1,274.0	-
Transition Fund	225.0	150.0	75.0	(75.0)
Government Services				
Pension and Other Employee Future Benefits	1,540.0	1,516.0	1,516.0	-
Infrastructure				
Capital Contingency Fund	-	100.0	100.0	-
Municipal Affairs and Housing	ļ			
Time-Limited Investments in Municipal Social and Affordable Housing	157.8	155.2	155.2	-
Time-Limited Investments	42.4	3.0	21.0	18.0
Natural Resources	!			
Emergency Forest Firefighting	157.6	70.7	70.7	-
Tourism, Culture and Sport				
Time-Limited Investments to Support Pan/Parapan Am Games	281.2	289.4	289.4	-
Training, Colleges and Universities				
Time-Limited Investments		78.0	78.0	_
TOTAL OTHER EXPENSE	5,206.0	6,741.2	6,666.2	(75.0)

Numbers reflect PSAB pension expense. Ontario's matching contributions to the plan are \$1,395 million in 2012–13 and \$1,452 million in 2013–14. *Note:* Numbers may not add due to rounding.

# **2013–14 Infrastructure Expenditures**

(\$ Millions)	2013–14 Current Outlook			
Sector	Total Infrastructure Expenditures 2012–13 Interim	Investment in Capital Assets <sup>1</sup>	Transfers and Other Infrastructure Expenditures <sup>2</sup>	Total Infrastructure Expenditures
Transportation				
Transit	2,545	2,892	485	3,377
Provincial Highways	2,130	2,228	-	2,228
Other Transportation <sup>3</sup>	699	652	84	736
Health				
Hospitals	2,806	2,672	205	2,877
Other Health	314	139	166	305
Education	2,074	1,938	65	2,003
Postsecondary				
Colleges	375	413	1	414
Universities	112	-	155	155
Water / Environment	256	46	102	149
Municipal and Local Infrastructure	609	297	467	764
Justice	775	300	93	393
Other	509	986	199	1,185
Subtotal	13,203	12,564	2,021	14,584
Less: Other Partner Funding <sup>4</sup>	1,326	1,040	-	1,040
Total Excluding Partner Funding	11,877	11,524	2,021	13,545
Less: Other Capital Contributions <sup>5</sup>	516	373	115	488
TOTAL PROVINCIAL EXPENDITURE <sup>6</sup>	11,361	11,151	1,906	13,057

<sup>1</sup> Investment in Capital Assets includes interest capitalized during construction of tangible capital assets of \$271 million.

Note: Numbers may not add due to rounding.

Mainly consists of transfers for capital purposes to municipalities and universities, and expenditures for capital repairs.

Other transportation includes highway planning activities, property acquisition, highway service centres and other infrastructure programs (e.g., winter roads, remote airports).

<sup>&</sup>lt;sup>4</sup> Third-party contributions to capital investment in consolidated schools, colleges, hospitals and provincial agencies.

Mostly federal government transfers for capital investments. 2012–13 amount includes \$135 million to reflect federal contributions for prior years' investments in the Rt. Hon. Herb Grey (formerly Windsor-Essex) Parkway.

<sup>&</sup>lt;sup>6</sup> Total Provincial Infrastructure Expenditure includes Investment in Capital Assets of \$9.6 billion for 2012–13.

# **ONTARIO'S 2013–14 FINANCING PROGRAM**

# PROVINCE AND ONTARIO ELECTRICITY FINANCIAL CORPORATION (\$ Millions)

		2013–14		
	Interim 2012–13	Budget Plan	Current Outlook	In-Year Change
Deficit / (Surplus)	9,782	11,743	11,743	-
Investment in Capital Assets	9,595	11,116	11,116	-
Non-Cash Adjustments	(1,760)	(3,932)	(3,932)	-
Net Loans / Investments	892	1,564	1,564	-
Debt Maturities	17,287	23,683	23,683	-
Debt Redemptions	238	300	300	-
Total Funding Requirement	36,034	44,474	44,474	-
Canada Pension Plan Borrowing	(775)	(45)	(45)	-
Decrease / (Increase) in Short-Term Borrowing	(2,997)	(1,540)	(1,540)	-
Increase / (Decrease) in Cash and Cash Equivalents	3,819	(5,807)	(5,807)	-
Maturity of Debt Buyback	(1,200)	(3,700)	(3,700)	-
2012–13 Debt Buyback	1,700	-	-	-
TOTAL LONG-TERM PUBLIC BORROWING REQUIREMENT	36,581	33,382	33,382	-
Nata: Numbers may not add due to rounding				

Note: Numbers may not add due to rounding.

# BORROWING PROGRAM STATUS (AS AT JUNE 30, 2013) (\$ Billions)

	Completed	Remaining	Total
Province	6.8	22.9	29.7
Ontario Electricity Financial Corporation	1.0	2.7	3.7
TOTAL	7.7	25.6	33.4

*Note*: Numbers may not add due to rounding.

♦ Long-Term Public Borrowing completed as at June 30, 2013, totalled \$7.7 billion as follows:

	(\$ Billions)
Ontario Savings Bonds	0.4
Domestic Issues	7.3
Global/ US Dollar/ Other Issues	0.0
_	7.7

♦ As domestic investors have continued to show a preference for longer-term maturities, Ontario has been able to extend the term to maturity of its debt.